Report To The

GOVERNOR

and the

General Assembly of Virginia



REVIEW of CHILD SUPPORT GUIDELINE §§ 20-108.1 & 20-108.2

The Virginia Guideline Review Panel Senator Frederick M. Quayle, Chair

October 31, 2005



Commonwealth of Virginia CHILD SUPPORT GUIDELINE REVIEW PANEL

Senator Frederick M. Quayle, Chairman

October 31, 2005

TO: The Honorable Mark R.Warner, Governor, and

Members of the Virginia General Assembly

Frederick M. Quayle 7 FROM: Chairman, Child Support Guideline Review Panel

SUBJECT: Transmittal of Panel Report for 2005

The *Code of Virginia*, in §§ 20-108.1 and .2, sets forth the Commonwealth's guideline for determination of child support. In accordance with § 20-108.2H, I am privileged to submit the Panel's report of the quadrennial review of that guideline during 2005.

The child support enforcement program has evolved over the past three decades from a singleminded tool for recovering a portion of public assistance paid out, into a considerably more sophisticated instrument trying to accomplish a much wider variety of societal purposes. Advocates abound for all such purposes, some of which conflict with each other. Custodial parents desire more support; noncustodial parents desire more involvement in their children's upbringing; advocates for improving the re-assimilation of incarcerated noncustodial parents desire reduced payment requirements; poor parents desire to escape poverty; second or later spouses of noncustodial parents resent money being diverted from their own families to earlier relationships; and on it goes.

These and many other forces made the Panel's deliberations far more than a mechanical review. In the end, we determined to recommend keeping for the most part the guideline the Commonwealth has used for some eighteen years, but with considerable modernization of the source data used to calculate support levels, and the "deviation" factors courts may use in modifying the presumptive awards – at the same time increasing the allowances for both parents when their income is low under federal poverty criteria. The three legislative proposals growing from those conclusions will, we believe, be substantial though incremental improvements.

Whether appointed by the Governor or, like myself, by the General Assembly, the fifteen of us are grateful for the opportunity to serve the Commonwealth on a subject so vital to so many of our citizens.

cc: The Honorable Timothy M. Kaine, Governor-Elect The Honorable Jane H. Woods, Secretary of Health and Human Resources

> Mailing Address: 7 North Eighth Street, First Floor Richmond, VA 23219-3301 804-726-7431

Commonwealth of Virginia

The Virginia Guideline Review Panel

Report to the Governor and the General Assembly: 2005

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EXECUTIVE SUMMARY

COMMONWEALTH OF VIRGINIA CHILD SUPPORT GUIDELINE REVIEW PANEL QUADRENNIAL REPORT: 2005

October 31, 2005

Program Thrust and Context

The Child Support Enforcement program was established in 1975, under Title IV-D of the federal Social Security Act. It was initially intended mostly as a vehicle for recovering a portion of federal and state public assistance payments. That purpose continues as one of the program's components, with custodial parents seeking public assistance required to apply for child support enforcement, and to cooperate in locating the noncustodial parent and relevant assets, as a condition of receiving the parent's portion of the family's public assistance grant.

Welfare reform and related federal legislation during the 1980s and '90s led to reductions in public assistance child support cases – at the same time substantially expanding the scope of the program to include non-public assistance parents who may apply for services or be referred by the courts. Such cases by now are by far the largest portion of Virginia's child support caseload. Whereas public assistance (Temporary Assistance to Needy Families – TANF) applicants are referred to DCSE by the local Departments of Social Services (LDSS), non-public assistance cases may enter the program through various avenues: for example, by direct application to DCSE; through the courts; from other states or countries; and through the foster care process.

Though federally-mandated, the program is administered by the states. It is heavily-regulated and largely financed by the federal government, and in recent years has used little or no Virginia General Funds. In Virginia, cases may be established either judicially or administratively, with program enforcement directly administered by the Division of Child Support Enforcement of the Commonwealth's Department of Social Services.

Child Support Guidelines

One federal requirement is that states establish and utilize "guidelines" to set the criteria for determination of parental obligations to provide financial support for their child(ren) when their cases come before either a court or an administrative child support enforcement office. In Virginia, these guidelines are in *Code of Virginia* §§ 20-108.1 and .2.

The federal government also requires that states conduct substantive reviews of their guidelines at least quadrennially, and make appropriate adjustments if warranted. *Code* § 20-108.2H sets out the requirements and processes for these reviews, to be conducted by a fifteen member Panel, the makeup of which is described in the full Panel report. The Panel has completed its deliberations for 2005, and both this Executive Summary and full Report will be submitted to the Governor and General Assembly before the 2006 Assembly session convenes.

Framing the Debate

Just as the child support enforcement program has become larger, more complicated and more sophisticated over the thirty-plus years of its existence, its purposes and desired outcomes have also become the subject of increasing debate on the part of advocates of the various populations and groups having either direct involvement (e.g. parents and children of non-intact families) or related or overlapping interests (e.g., parents earning less than poverty-level incomes; fathers' or mothers' rights advocates; advocates for incarcerated noncustodial parents; etc.).

The Panel invited representatives of many such groups to provide input for its consideration, through invited testimony, self-initiated submissions and public hearings/comment periods. When over the course of several months and many lengthy debates it became apparent that some such issues had conflicting perspectives, little uncontradicted data and insufficient Panel member support, the decision was made to stay with the existing "Income Shares" guideline model and limit Panel recommendations to key improvements to bring it up to date.

The cited *Code* sections include a <u>Schedule</u> of presumed total financial support award amounts for the possible combinations of total parental gross income and number of covered children, and legislative prescriptions for the Schedule's use by both the courts and the Division of Child Support Enforcement (DCSE). The prescriptions include definitions of deviation factors through which courts or DCSE may adjust Schedule amounts when warranted in particular cases. In practice, DCSE offices are authorized to apply only one deviation factor when they are the ones who set the child support obligations, whereas the courts may apply all of them.

Virginia is one of the more than three-fourths of states utilizing variants of the "Income Shares" method of determining child support obligations. Under this approach, the combined gross income of both parents is used, along with the number of children to be supported, to calculate the presumed child support obligation. That obligation is then pro-rated between the parents according to their proportion of the total income.

The Commonwealth's present Schedule was enacted in 1988, utilizing data and research findings from a decade or more earlier. Data for determining obligation amounts are based on national studies of the costs of raising children in intact families, with the underlying philosophy that to the maximum possible extent, the child(ren) affected by the dissolution of whatever relationship gave them life, should continue to be maintained insofar as possible at the same standard of living they would have enjoyed if the family were intact.

A number of groups and individuals representing the interests of non-custodial parents (NCPs) oppose the income shares approach. Some of these, as well as advocates of other perspectives, are concerned about the equity of requirements and fairness of practices having to do with custody and visitation determinations, geographical differences and/or other issues they perceive as warranting changes in the Guideline. The Panel devoted considerable time and discussion to these concerns, but ultimately decided its priorities for 2005 should be primarily to retain but modernize the Virginia income shares Schedule, clarify the deviation factors, and provide added protection for the lowest-income parents (both custodial and noncustodial) through a self-support reserve based on the most recent federal cost-of-living formula.

Data and Methodology Issues

Senate Joint Resolution 192 of the 2000 General Assembly Session directed the Joint Legislative Audit and Review Commission (JLARC) to examine "the costs of raising children in Virginia when parents live in separate households," and to "develop data that can [be] used to determine appropriate child support amounts." In Senate Document 9, its *Technical Report: The Costs of Raising Children*, dated November 7, 2000, JLARC concluded that "it would not be cost-effective for the General Assembly to attempt a new, Virginia-specific data collection effort."

The JLARC report recommended a methodology for using current nationwide data to estimate expenditures on children, and to help evaluate present Guidelines or develop new ones. Its recommendations were to continue the use of the income shares approach; to continue the use of data on husband-wife households as the most comprehensive and accurate available; and to utilize a number of technical estimating models for estimating expenditures on children. This approach was followed in the development of a proposed new Schedule by the 2001-2002 Guideline Review Panel. Though submitted as proposed legislation in the 2003 General Assembly, this bill did not pass. The legislative proposals in this 2005 Panel report, however, keep the existing Schedule as their basis but propose cost of living and self support reserve adjustments as described above.

Synopsis of the Panel's Legislative Recommendations

1. That the General Assembly adopt an updated Schedule of Monthly Child Support Obligations, that legislative language be included stating the new Schedule shall be implemented prospectively, and that, for purposes of review or modification, implementation of the new Schedule shall not be considered a material change of circumstances.

- 2. That § 20-108.1 (B) be amended to delete duplication and clarify this section of the Code.
- 3. That § 20-108.2 be amended to strike unnecessary references, to insert language to incorporate a self-support reserve and to clarify this Section of the *Code*.

Additional Legislative Recommendations Not Formally Voted Upon but Having Substantial Panel Support*

- 1. That in situations where child support arrearages still exist at the time the youngest child covered by an order is emancipated, the *Code* be amended to allow the collection of arrears payments to continue at the same total amount due under the terms of the existing child support order until arrearages are satisfied.
- 2. That in order to overcome the difficulty of correctly prorating payments by noncustodial parents having multiple child support cases and varying "charge dates" throughout the month, the *Code* be amended to make the effective date of all child support orders, including modified orders, be the first of the month (initial payments on other dates to be prorated through the end of that month).

* (Individual Panel members from the General Assembly have signaled their intent to introduce both of these proposals in the 2006 session.)

VIRGINIA'S 2005 CHILD SUPPORT GUIDELINE REVIEW PANEL REPORT TO THE 2006 GENERAL ASSEMBLY

October 31, 2005

This report sets forth the deliberations and final recommendations of Virginia's Child Support Guideline Review Panel on the child support Guideline. The purpose of reviewing the child support Guideline is to ensure it remains: fair and equitable to parents, adequate to meet the needs of children, readily understandable to those impacted by it and those who utilize it, and practical and reasonable to administer by the courts, attorneys and the Division of Child Support Enforcement (DCSE). Many complex issues involving the social and economic bases of the Guideline were discussed by the Panel in an effort to recognize the ways in which children and their parents are affected by the factors considered and decisions made in establishing the Guideline.

Most of the Panel's recommendations are to amend §§ 20-108.1 and 20-108.2 of the *Code of Virginia*, which comprise Virginia's child support Guideline. The recommendations in this report support the belief that rearing a child with both parents involved provides the maximum potential benefit to the child. It is the Panel's recommendation that these changes be adopted by the General Assembly in order to ensure the most appropriate and equitable treatment for Virginia's children and their parents in the determination of child support obligation amounts.

PANEL'S AUTHORITY AND REQUIREMENTS

As required by federal regulation and pursuant to § 20-108.2H of the *Code of Virginia*, Virginia's child support Guideline was established to provide those who determine or approve child support obligations, including the courts, attorneys and staff of the Department of Social Services' Division of Child Support Enforcement, with a uniform, objective and economically-based method for establishing fair, adequate and consistent child support obligations throughout the

Commonwealth. Virginia's Guideline is contained in *Code* §§ 20-108.1 and .2. States are required to review their Guidelines at least quadrennially, with 2005 being such a year for the Commonwealth. An executive summary of the Panel's report is required to be submitted to the Governor and the General Assembly before the beginning of the 2006 General Assembly session.

PANEL COMPOSITION

Pursuant to § 20-108.2H, Panel membership includes representation of Virginia's General Assembly, the courts, the Division of Child Support Enforcement, the bar, custodial and noncustodial parents, and a child advocate. Four Panel members representing the General Assembly (three from the House and one from the Senate) were appointed respectively by the Speaker of the House of Delegates and the Senate Committee on Rules. The remaining eleven members were appointed by Governor Warner, upon the recommendation of the Secretary of Health and Human Resources. The 2005 members and the interests they represent are:

Senator Frederick M. Quayle (Chairman)	-	Senate Representative
Delegate Clifford L. Athey, Jr. Delegate William K. Barlow Delegate Michele B. McQuigg	-	House Representatives
Judge Wilford Taylor	-	Circuit Court Judge Representative
Judge Anne Holton	-	J&DR Court Judge Representative
Richard Byrd, Esq. Lawrence Diehl, Esq. Janipher Robinson, Esq.	-	Virginia State Bar Representatives
Mr. Brian Hawkins Mr. Robert Ingalls	-	Noncustodial Parent Representatives
Ms. Deborah Parham Ms. Leslie Sorkhe	-	Custodial Parent Representatives
Ms. Amy Atkinson	-	Child Advocate
Mr. Joseph Crane	-	DCSE Representative

THE REVIEW PROCESS

At the outset, Panel members had enunciated their goals, desires, issues and concerns both individually and with respect to the constituents, they represented. Ultimately, the Panel identified nine major issues that consumed the majority of their deliberations. The following issues were identified and discussed by the 2005 Panel:

- Inflation Adjustment
- <u>Shared Custody/Visitation</u>
- Income Shares
- Deviation Factors
- <u>Self-Support Reserve</u>
- Minimum Obligation
- <u>Interest</u>
- <u>Arrears Forgiveness</u>
- <u>Geographic Differential</u>

While the above-listed topics are wide-ranging in their effects on the Guideline, the Panel also voiced a desire to limit the number of final recommendations in an effort to limit their requests to the General Assembly. Throughout deliberations on the above issues, the Panel consistently maintained an overarching concern for ensuring the Guideline remain easy to understand, practical to apply, fair to both custodial and noncustodial parents , compassionate to children and parents who are financially distressed, and applied in a manner that does not discourage parental involvement with their children.

The Panel began its deliberations in April 2005, meeting six times through September 2005, and finished its deliberations with the completion of this report in November 2005. The Panel received written public comments for the duration of its deliberations, and distributed all written submissions to the members of the Panel for review and discussion. A number of specific written suggestions for the Panel to consider were received from citizens throughout

Virginia. All meetings were properly advertised and open to public observation. On June 8, 2005, a one-hour period for public comment preceded the start of the Panel's second meeting, allowing a number of citizens to speak directly on a variety of Guideline and related issues. Additionally, on July 26, 2005, a public hearing was held for the sole purpose of hearing from citizens regarding any matter they deemed relevant.

Several guest experts were invited to address the Panel on a variety of topics under extended review and discussion. Vicky Turetsky, senior staff attorney with the Center for Law and Social Policy, appeared before the Panel on June 8, 2005, providing a presentation concerning policies in child support Guideline that impact low income families. Major issues identified in her presentation included advocating better access to review and adjustment, changing the interpretation of incarceration as "voluntary unemployment", and reducing the use of imputed income. Ms. Turetsky also advocated a self-support reserve for custodial and noncustodial parents.

Laura Morgan, an attorney with Family Law Consulting, and author of *Child Support* Guidelines: Interpretation and Application, appeared before the Panel on June 8, July 11 and September 12, 2005 to provide a global overview of child support guidelines throughout the United States. Her specific recommendations included adopting a two level mechanism for imputing income, which would include a bad faith/good faith determination of intent when a noncustodial parent (NCP) voluntarily chooses to reduce current income for future economic She indicated this would then implement the original Guideline intent of "not gains. discouraging major life decisions." A second recommendation included legislation to amend the Code of Virginia to address "serial payer NCPs" so that subsequent children receive equal support. She recommended that the Panel consider Tennessee's statute for guidance on this issue. Thirdly, she suggested that an inflation adjustment is needed in the Guideline to update it to reflect current economic conditions. A fourth recommendation was that the self-support reserve needs updating in the Guideline. A fifth recommendation was that Virginia's \$65 per month, presumptive minimum obligation be reviewed as the current statute limits exceptions to the establishment of a minimum obligation. Ms. Morgan's sixth recommendation was to

consider a shared custody method of determining support. She suggested the Panel might wish to consider New Mexico's shared custody method of determining support as a model.

Nina Edidin, attorney with the Georgia Department of Juvenile Justice, appeared before the Panel on July 11, 2005, providing a history of the child support Guideline as it has been changing in Georgia. Georgia's Guideline has recently been the focus of intense debate and litigation as it transitions from a percentage-of-NCP-income approach to a model based on income shares similar to Virginia's existing Guideline. During the course of Georgia's transition, which continues to date, the state has vigorously debated issues similar to those being debated by Virginia's Panel. Ms. Edidin provided insight into Georgia's perspective on these issues, as well as positions taken by the various stakeholders.

PANEL ISSUES RESULTING IN RECOMMENDATIONS

Inflation Adjustment

The Panel agreed that the Virginia Guideline Schedule is in need of a review as the basic Schedule has remained unchanged since 1988. At that time, the child cost figures used were based on government statistics (Consumer Expenditure Survey) of family expenditures over a number of years, extending back into the 1970's.

Early in the deliberations, Panel member Richard Byrd presented a proposal that would adjust the Schedule for the increased inflation to the cost-of-living since 1988 (see Exhibit A). Mr. Byrd advised the Panel that the Consumer Price Index for All Urban Consumers has risen by 63% since 1988. He indicated that to some extent, the Schedule is self-adjusting, especially at lower income levels, as increased income results in increased obligations, but it does not totally compensate for inflation. The existing Schedule is non-linear: that is, a given percent increase in income does not produce the same percent increase in child support at the high-income level as it does at the low-income level.

Mr. Byrd's proposal was to update the Schedule by adjusting it for the portion of inflation, not automatically indexed by the inherent structure of the existing Schedule. This proposal will increase child support obligations by about 8% for low-income parents (a combined income of up to \$5,000 per month). High-income earning parents would receive the highest increase in child support obligations. The percentage of increase would be in the range of 21% to 29% for parents having a combined monthly income of \$50,000 a month. Although this would be a significant increase in child support obligations, only a small percent of income would even so be allocated for child support. For example, a person earning \$40,000 per month will be paying \$2,090 to support one child, which is only 5% of his income. A person earning less than \$5,000 a month will be paying \$690 to support one child, which is about 14% of his income.

The Panel agreed with Mr. Byrd's proposal and recommended the adoption of the revised Schedule. A side-by-side comparison of the existing Schedule and the proposed Schedule is attached as Exhibit B.

Self Support Reserve

Several states use a self-support reserve for low-income wage earners. Application of the self-support reserve in some states provides relief to only the noncustodial parent, while other states apply the reserve to both parents. The Panel considered several approaches to the issue of self-support reserve. Should such a factor be only for the NCP parent or should both parents be considered for such treatment if their incomes are sufficiently low to qualify? The Panel concluded that any proposal, to be fair, should be available to either party.

The Panel members expressed growing concern on the impact of the child support Guideline where both parents are at the low end of the income scale. The current Guideline incorporates a minimum self-support reserve (based on the federally established poverty level for one person in 1987) solely for noncustodial parents at the low end of the income scale. Panel member Richard Byrd introduced a proposal (incorporated as part of Exhibit A) in which a self-support reserve for both parents is woven into the existing Guideline. This proposal would disregard both parents' monthly incomes between \$0 and \$800 when computing a child support obligation. Income in the amount \$400 a month would be deducted from both parents' incomes of \$801 through \$1200 when computing the child support obligation.

The Panel recommended adoption of Mr. Byrd's self-support reserve proposal for several reasons. This proposal corresponds to the most current (2004) U.S. Census Poverty Thresholds. This method of applying a self-support reserve does not create dramatic reductions in support. In addition, the child support obligation is somewhat reduced for low-income noncustodial parents. Likewise, this method slightly increases the support for low-income custodial parents due to discounting a portion of their income. Finally, the method fits with the existing guideline structure, and it is easy for DSS personnel to apply the self-support factors when drafting administrative orders.

Deviation Factors

The Panel generally acknowledged that some of Virginia's current deviations are redundant since the same factors are built into the existing Guideline, that the federal government is pressing Virginia to reduce its total number of deviations, and that there exist technical and language concerns in the statute that warrant clarification. Of particular interest to the Panel were issues related to imputing income, mandatory retroactivity at the outset of a support order, and how recurring vs. nonrecurring income should be treated. The Panel proposes the following substantive amendments:

Imputing Income / Deviation Factor #3

The Panel reviewed the deviation factor that allows for the imputation of income to a party who is voluntarily unemployed or voluntarily under-employed. Several Panel members, guest speakers, and individuals who spoke during the public hearings, expressed a need to review Virginia's statute on imputing income to parents in determining child support obligations. Suggestions were made to set criteria for imputing income. In particular, the Panel was urged to consider amending the deviation to include a good faith/bad faith rationale. For example, a

career change done in good faith and for good reason and purpose should be a consideration of imputing income to a parent.

Other states have dealt very comprehensively with these issues in their statute with a complex list of factors to be considered. The Panel desired a much simpler approach and recommended an amendment to allow for a *bona fide* career change done in good faith and for good reason and purpose.

Earning Capacity / Deviation #11

This deviation factor's purpose is to consider the earning capacity, obligations and needs, and financial resources of each parent when establishing child support. The proposed amendment to deviation #3, imputing income, for the most part replaces this deviation as currently written. The Panel, therefore, recommends an amendment to deviation #11 that allows the court to consider a parent's financial resources and special needs.

Education and Training of the Parties / Deviation Factor #12

The purpose of this factor is to consider a party's education and training when establishing child support. The Panel recommends deleting this deviation as the proposed amendment to deviation #3, imputing income, incorporates this deviation factor.

Arrangements Regarding Custody / Deviation Factor #2

Several Panel members in the judiciary encounter the cost of visitation travel of the child as a factor in the setting of child support. Most often, courts do not give due consideration of these costs. The Panel recommends amendment of deviation factor #2 to allow the courts to consider the cost of visitation travel in setting the child support.

Extraordinary Capital Gains - One-Time Income / Deviation Factor #7

This deviation factor allows the court to ignore as income the one-time receipt by a party of a capital gain, because of the unlikely nature of such income being received again in succeeding years. The problem with this deviation factor is that it only considers the case of capital gain income as an item of income which is unlikely to be earned again in future years by the recipient. The Panel concluded that there are many other potential categories of possible "one-time" receipts of income, such as a gift or inheritance, which also need to be addressed by the Guideline. Further, it was concluded by the Panel that this issue was better addressed in §20-108.2.C, directly as an inherent element of the determination of gross income for child support

purposes, rather than as a deviation factor. This also furthers the goal of reducing the number of deviation factors, and having more issues be determined in the presumptive guideline. Therefore the Panel recommended that the existing Deviation Factor #7 be deleted, and that a sentence be added as a new provision of §20-108.2.C.3. This sub-section addresses items <u>not</u> to be included in the determination of gross income. Added as an item not to be included in the determination of gross income would be: "(5). Any one-time, or very infrequent, receipt of money or value which is not expected to be repeated, as for example a capital gain, inheritance, gift, prize or award."

Standard of Living for the Family / Deviation Factor #10

To keep the focus on the standard of living for the child established during the marriage, the Panel recommends amending this deviation to consider the standard of living for the child, and not the family.

Pendente Lite Decree / Deviation Factor #17

The Panel agreed that this deviation is contrary to §20-103.D. Furthermore, a pendente lite decree order is not given any presumptive effect, and the deviation is not needed.

Deviation Factors – Technical

The remaining recommendations proposed by the Panel to the deviation factors are primarily technical in nature with the intent of cleaning up and clarifying the *Code*.

Payments Ordered by the Court to Maintain Insurance Coverage / Deviation Factor #6

The Panel recommended revision of this deviation to eliminate the inclusion of health care coverage and costs related to the provision of health care coverage. The requirement for health care coverage and the related costs are now part of the child support guideline.

Age, Physical, and Mental Condition of the Child / Deviation Factor #8

Amendment of this deviation was recommended to allow the court to address any special needs of the child. This amendment also provides clarity to this deviation regarding the child's needs based on age or physical or mental condition of the child.

Contributions, Monetary and Nonmonetary / Deviation Factor #9

The Panel recommends deletion of this deviation, as this issue is an equitable distribution

factor, not a child support factor.

Marital Property Provisions / Deviation Factor #14

The recommendation of the Panel is to add a provision in this factor to the effect that it is the income-producing potential of property which is awarded in equitable distribution that is to be considered in the determination of income. The reason for this proposed change is that it should not be the <u>value</u> of an item awarded in equitable distribution that is important in the determination of child support, but rather such property should be considered as a source of income. This is consistent with the determination of income set forth in §20-108.2 as not being a consideration of wealth, but of income.

Written Agreements / Deviation Factor #16

Expansion of this deviation is recommended to include a stipulation or consent order decree, which includes the amount of child support.

Tax Consequences to the Parties / Deviation Factor #15 and Deviation Factor #18

Deviation Factors # 15 and # 18 are both deviations that address tax issues. The Panel recommends deletion of deviation factor #18 and the addition of exemption, child tax credit and childcare credit factors to Deviation # 15.

Debts Incurred For the Production of Income/Deviation Factor #5

The Panel recommends deletion of this deviation factor, due to redundancy. Debts incurred for the production of income is now part of income determination in §20-108.B.

The net result of the above recommendations to change the deviation factors of §20-108.1 is to clarify these factors, to reduce redundancies, and to bring the factors current with previous changes to the guideline. The proposed changes reduce the total number of deviation factors from 18 to 14, a 22% reduction.

PANEL ISSUES RESULTING IN NO RECOMMENDATIONS

Shared Custody/Shared Parenting

Panel member Robert Ingalls, presented a proposal addressing child support when the parents are in a shared custody/shared parenting arrangement. Mr. Ingalls, in recognizing that both parents have a financial obligation to the child's needs at both households in shared

custody/shared parenting arrangements proposed a formula that, after dividing the expenses into fixed and variable expenses, would apply to each parent's obligation. The proposal seeks to acknowledge the reality of shared custody/shared parenting arrangement and to ensure the child's needs are determined accurately at both households.

The Panel debated the issue and some Panel members were of the opinion that the current Guideline regarding shared custody is already working well. The current Guideline requires a parent to meet a day count (90 days) threshold of visitation before a shared custody formula is applicable. The biggest problem with the new proposal identified by the Panel is that it would require a shared custody/shared parenting determination for every child support case. DCSE cannot administratively meet the requirement of shared custody/shared parenting determination. This would require a judicial hearing for every case. The time each case would require to be heard and to achieve a better sense of fairness is nearly impossible given the size of the current caseload and the overloaded court dockets. Therefore, the Panel did not adopt Mr. Ingalls' proposal in its present form, but did agree to consider any modified proposal that redresses the identified problems with this proposal. The Panel had DCSE staff to compile a sampling of other states' shared custody/shared parenting practices for comparison. Their research indicates that Virginia's Shared Custody Guideline threshold of 90 days is less than many of the sampled states' thresholds. A judicial determination is necessary for all of the states reviewed that adjust for parenting time.

Mr. Ingalls, later, presented an amended proposal to the Panel. The amended proposal added a third cost category and simplified the math. Mr. Ingalls believed this proposal addressed the concerns previously voiced over the original proposal, and contended that the new proposal would encourage fathers to get more involved with their children and spend more time with them. Following considerable debate, it was suggested that a deviation factor could address these issues, but that suggestion was rejected by some Panel members. The Panel ultimately agreed this proposal is not administratively workable at the court level, and could not be administered by DCSE administratively. The Panel, while recognizing the need to increase father involvement, did not approve this amended proposal.

Minimum Obligation

As part of the self-support reserve proposal presented by Panel member Richard Byrd, the minimum obligation would have been lowered to \$50 per month from the current minimum of \$65 per month. Research indicated Virginia's minimum obligation of \$65 closely aligned with other states' minimum obligation amounts. In consideration of the research and recognizing that implementing a self-support reserve would likely increase the number of minimum obligations, the Panel concluded the \$65 a month minimum order to be a just amount.

Arrears Forgiveness

The issue of forgiving arrears is of special interest to advocates for low-income noncustodial parents and for other groups such as ex-offenders re-entering society after a period of incarceration. The Panel reviewed legislation proposed by the Department to the Secretary of Health and Human Resources for the 2005 session of the General Assembly. It called for a reduction in TANF arrears of an amount equal to one year's child support payments, including interest, if the year's payments were made on time and in the full amounts due.

Panel members Brian Hawkins and Judge Holton presented the Panel with a proposal that would forgive arrearages (TANF) if the noncustodial parent were participating in an approved job-readiness and responsible parenthood program.

This proposal also recommended that the General Assembly support, through appropriate budget amendments, the expansion of the existing Welfare-to-Work programs to include noncustodial parents whose children are receiving public assistance. The Panel indicated conceptual support for such a measure, but could not achieve consensus on a proposal.

Interest

The issue of charging interest on child support arrearages and forgiving interest in certain situations is an area of concern to many in the child support arena. The Panel reviewed other states' interest rates and applicable policies, and agreed to recommend no change at this time.

Geographic Approach to Obligations

The Panel considered the need for *geographic variations* in the establishment of child support orders. Research indicates that living costs are dependent on location; however, income levels are correlated with living costs to a substantial degree. The income shares model (currently in use in Virginia), therefore, somewhat adjusts for geographic differences in living costs in that the child support obligation is based on each parent's income. No other State has adopted an in-state geographical variation adjustment to its Guideline, most likely attributable to the complexity and difficulty of application of such an approach.

The Panel, in general, agreed that devising an applicable standard for a geographic adjustment to child support obligations within the context of existing Guideline would be problematic. The Chair suggested that the Panel could establish a subcommittee to take up this issue later for a subsequent proposal to future legislature.

PANEL REVIEW OF RELATED 2006 LEGISLATIVE PROPOSALS

Panel member Joseph Crane, on behalf of DCSE, requested that the Panel review two case management issues that were not solely Guideline-related. The issues, however, dealt with details of program administration affecting the interests of both parents and their children, to which the Panel's reaction and advice would be extremely valuable and helpful.

The first issue relates to situations where child support arrears still exist at the time the youngest child covered by an order is emancipated. The DCSE proposed an amendment to the *Code of Virginia* that would allow the collection of arrears payments to continue at the same total amount due under the terms of the child support order for current support and arrears.

The second issue presented by DCSE relates to the difficulty of correctly prorating payments of noncustodial parents having multiple child support cases and varying "charge dates" during the month, so that amounts paid for each case correctly follow the specified hierarchy of payment distribution. The proposed solution favored by DCSE would be to amend the *Code of Virginia* to make the effective date of all child support orders, including modified orders, the first of the month.

The Panel members were not adverse to DCSE's proposed solutions, and they agreed to DCSE's request to introduce legislative proposals to the 2006 General Assembly for this purpose.

RECOMMENDATIONS

1. That the General Assembly adopt an updated Schedule of Monthly Child Support Obligations which accounts for the 17 years of inflation since the adoption of the original guideline in Virginia. Further, that legislative language be included stating the new Schedule shall be implemented prospectively, and that, for purposes of review or modification, implementation of the new Schedule shall not be considered a material change of circumstances.

(The complete, recommended Schedule is Exhibit C)

2. That § 20-108.1 (B) be amended as follows to delete duplication and clarify this section of the Code:

2. Arrangements regarding custody of the children, *including the cost of visitation travel*;

3. Imputed income to a party who is voluntarily unemployed or voluntarily under-employed; provided that income may not be imputed to the custodial parent when a child is not in school, child care services are not available and the cost of such child care services are not included in the computation, *and provided further*, *that any consideration of imputed income based on a change in a party's employment shall be evaluated with consideration of the good faith and reasonableness of employment decisions made by the party;*

5. Debts incurred for production of income;

Direct payments ordered by the court for health care coverage,
maintaining life insurance coverage pursuant to subsection D, education expenses,
or other court-ordered direct payments for the benefit of the child and costs

related to the provision of health care coverage pursuant to subdivision 7 of § 20-60.3;

-7. Extraordinary capital gains such as capital gains resulting from the sale of the marital abode;

87. Age, physical and mental condition of the child or children, including unreimbursed medical or dental expenses, and child care expenses Any special needs of a child resulting from any physical, emotional or medical condition;

98. Independent financial resources, if any, of the child or children;

109. Standard of living for the family *child or children* established during the marriage;

1110. Earning capacity, obligations and needs, and f Financial resources *and special needs* of each parent;

12 Education and training of the parties and the ability and opportunity of the parties to secure such education and training;

13. Contributions, monetary and nonmonetary, of each party to the well-being of the family;

1411. Provisions made with regard to the marital property under § 20-107.3, *where said property earns income or has an income earning potential;*

1512. Tax consequences to the parties, regarding including claims for exemptions, child tax credit and child care credit of dependent children and child care expenses;

1613. A written agreement, *stipulation or consent order or decree* between the parties which includes the amount of child support;

17. A pendente lite decree, which includes the amount of child support, agreed to by both parties or by counsel for the parties; and

1814. Such other factors, including tax consequences to each party, as are necessary to consider the equities for the parents and children.

3. That § 20-108.2 be amended as follows to strike unnecessary references, to insert language to incorporate a self-support reserve and to clarify this Section of the Code :

There shall be a rebuttable presumption in any judicial or administrative proceeding for child support under this title or Title 16.1 or 63.2, including cases involving split custody or shared custody, that the amount of the award which would result from the application of the guidelines set forth in this section is the correct amount of child support to be awarded. In order to rebut the presumption, the court shall make written findings in the order as set out in § 20-108.1, which findings may be incorporated by reference, that the application of the guidelines would be unjust or inappropriate in a particular case as determined by relevant evidence pertaining to the factors set out in §§ 20-107.2 and 20-108.1. The Department of Social Services shall set child support at the amount resulting from computations using the guidelines set out in this section pursuant to the authority granted to it in Chapter 19 (§ 63.2-1900 et seq.) of Title 63.2 and subject to the provisions of § 63.2-1918.

1. Basic Support Obligation: For purposes of application of the guideline, a basic child support obligation shall be computed using the schedule set out below. For combined monthly gross income amounts falling between amounts shown in the schedule, basic child support obligation amounts shall be extrapolated. However, unless one of the following exemptions applies where the sole custody child support obligation as computed pursuant to subdivision G 1 is less than \$65 per month, there shall be a presumptive minimum child support obligation of \$65 per month payable by the payor parent. Exemptions from this presumptive minimum monthly child support obligation shall include: parents unable to pay child support because they lack sufficient assets from which to pay child support and who, in addition, are institutionalized in a psychiatric facility; are imprisoned with no chance of parole; are medically verified to be totally and permanently disabled with no evidence of potential for paying child support. including recipients of Supplemental Security Income (SSI); or are otherwise involuntarily unable to produce income. "Number of children" means the number of children for whom the parents share joint legal responsibility and for whom support is being sought.

2. Self-Support Reserve: For any party whose gross income is less than \$1,200 per month, the following adjustments shall be used in calculating guideline child support.

(a) Use an income of \$0 for a party whose income is less than \$800 per month in the determination of Income Shares.

(b) For a party whose income is \$800 or more, but less than \$1,200 per month, use the party's actual gross income less \$400 per month in the determination of Income Shares.

(c) For incomes of \$1,200 per month and over, no adjustment is used.

(d) Use the actual incomes of the parties to determine the Gross Income used in Schedule of Monthly Basic Child Support Obligations.

(e) The minimum guideline support of \$65 still applies to support calculated using the above adjustments, as set forth in B.1. above.

3. Retroactivity: The 2006 revision to the guideline schedule of support obligations shall not constitute a material change in circumstances for modifying an existing order of child support.

Definition of Gross Income: For purposes of this section, "gross income" means all income from all sources, and shall include, but not be limited to, income from salaries, wages, commissions, royalties, bonuses, dividends, severance pay, pensions, interest, trust income, annuities, capital gains, social security benefits except as listed below, workers' compensation benefits, unemployment insurance benefits, disability insurance benefits, veterans' benefits, spousal support, rental income, gifts, prizes or awards.

Disability Income: If a parent's gross income includes disability insurance benefits, it shall also include any amounts paid to or for the child who is the subject of the order and derived by the child from the parent's entitlement to disability insurance benefits. To the extent that such derivative benefits are included in a parent's gross income, that parent shall be entitled to a credit against his or her ongoing basic child support obligation for any such amounts, and, if the amount of the credit exceeds the parent's basic child support obligations, the credit may be used to reduce arrearages.

Not Included in Gross Income: Gross income shall be subject to deduction of reasonable business expenses for persons with income from self-employment, a partnership, or a closely held business, and for reasonable debts incurred in the production of income. "Gross income" shall not include:

(*a*) Benefits from public assistance and social services programs as defined in § 63.2-100;

(b) Federal supplemental security income benefits;

(c) Child support received; or

(d) Income received by the payor from secondary employment income not previously included in "gross income," where the payor obtained the income to discharge a child support arrearage established by a court or administrative order and the payor is paying the arrearage pursuant to the order. "Secondary employment income" includes but is not limited to income from an additional job, from self-employment, or from overtime employment. The cessation of such secondary income upon the payment of the arrearage shall not be the basis for a material change in circumstances upon which a modification of child support may be based.

(e) Any one time, or very infrequent, receipt of money or value which is not expected to be repeated, as for example a capital gain, inheritance, gift, prize or award.

4. Spousal Support Paid or Received: For purposes of this subsection: (i) spousal support

received shall be included in gross income and spousal support paid shall be deducted from gross income when paid pursuant to an order or written agreement and (ii) one-half of any self-employment tax paid shall be deducted from gross income.

5. Support of Other Children:

By Order or Agreement: Where there is an existing court or administrative order or written agreement relating to the child or children of a party to the proceeding, who are not the child or children who are the subject of the present proceeding, then there is a presumption that there shall be deducted from the gross income of the party subject to such order or written agreement, the amount that the party is actually paying for the support of a child or children pursuant to such order or agreement.

Children Living in Household: Where a party to the proceeding has a natural or adopted child or children in the party's household or primary physical custody, and the child or children are not the subject of the present proceeding, there is a presumption that there shall be deducted from the gross income of that party the amount as shown on the Schedule of Monthly Basic Child Support Obligations contained in subsection B that represents that party's support obligation based solely on that party's income as being the total income available for the natural or adopted child or children in the party's household or primary physical custody, who are not the subject of the present proceeding. Provided, however, that the existence of a party's financial responsibility for such a child or children shall not of itself constitute a material change in circumstances for modifying a previous order of child support in any modification proceeding. Any adjustment to gross income under this subsection shall not create or reduce a support obligation to an amount which seriously impairs the custodial parent's ability to maintain minimal adequate housing and provide other basic necessities for the child, as determined by the court.

6. *Retroactive Support:* In cases in which retroactive liability for support is being determined, the court or administrative agency may use the gross monthly income of the parties averaged over the period of retroactivity.

D. Unreimbursed Medical Expenses: Except for good cause shown or the agreement of the parties, in addition to any other child support obligations established pursuant to this section, any child support order shall provide that the parents pay in proportion to their gross incomes, as used for calculating the monthly support obligation, any reasonable and necessary unreimbursed medical or dental expenses that are in excess of \$250 for any calendar year for each child who is the subject of the obligation. The method of payment of those expenses shall be contained in the support order. Each parent shall pay his respective share of expenses as those expenses are incurred. Any amount paid under this subsection shall not be adjusted by, nor added to, the child support calculated in accordance with subsection G. For the purposes of this section, medical or dental expenses shall include but not be limited to eyeglasses, prescription medication, prosthetics, orthodontics, and mental health or developmental disabilities services, including but not limited to services provided by a social worker, psychologist, psychiatrist, counselor, or therapist.

E. Health Care Coverage Costs: Any costs for health care coverage as defined in

§ 63.2-1900 and dental care coverage, when actually being paid by a parent, to the extent such costs are directly allocable to the child or children, and which are the extra costs of covering the child or children beyond whatever coverage the parent providing the coverage would otherwise have, shall be added to the basic child support obligation.

F. *Child Care Costs:* Any child-care costs incurred on behalf of the child or children due to employment of the custodial parent shall be added to the basic child support obligation. Child-care costs shall not exceed the amount required to provide quality care from a licensed source. When requested by the noncustodial parent, the court may require the custodial parent to present documentation to verify the costs incurred for child care under this subsection. Where appropriate, the court shall consider the willingness and availability of the noncustodial parent to provide child care personally in determining whether child-care costs are necessary or excessive. Upon the request of either party, and upon a showing of the tax savings a party derives from child-care cost deductions or credits, the court shall factor actual tax consequences into its calculation of the child-care costs to be added to the basic child support obligation.

G. 1. Sole custody support. The sole custody total monthly child support obligation shall be established by adding (i) the monthly basic child support obligation, as determined from the schedule contained in subsection B, (ii) costs for health care coverage to the extent allowable by subsection E, and (iii) work-related child-care costs and taking into consideration all the factors set forth in subsection B of § 20-108.1. The total monthly child support obligation shall be divided between the parents in the same proportion as their monthly gross incomes bear to their monthly combined gross income. The monthly obligation of each parent shall be computed by multiplying each parent's percentage of the parents' monthly combined gross income by the total monthly child support obligation, *except as set forth in subsection B.1. of this Section for certain low income parties.*

However, the monthly obligation of the noncustodial parent shall be reduced by the cost for health care coverage to the extent allowable by subsection E when paid directly by the noncustodial parent. Unreimbursed medical and dental expenses shall be calculated and allocated in accordance with subsection D.

PROPOSAL TO THE 2005 VIRGINIA CHILD SUPPORT REVIEW PANEL



INFLATION ADJUSTMENTS TO THE VIRGINIA CHILD SUPPORT GUIDELINE

September 26, 2005

By: Richard J. Byrd, Panel Member Byrd Mische, P.C. 10521 Judicial Drive Fairfax, Virginia 22030 703.273.0500 rbyrd@byrdmische.com

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Appendix containing new Guideline Child Support Table and Charts



VIRGINIA CHILD SUPPORT GUIDELINE REVIEW PANEL: 2005

Senator Frederick M. Quayle, Chairman Joseph S. Crane, DCSE representative & staff director

(804) 726-7431

Memorandum:

To: Child Support Review Panel From: Richard J. Byrd, Panel Member Date: September 26, 2005

Inflation Adjustment to Virginia Child Support Guideline

1. The Virginia Child Support Guideline, 1988 – 2005

Virginia first adopted a Child Support Guideline in 1988, using the Income-Shares Model, which is now in use by the majority of the states. The basic table of support values¹ originally ended at \$7,500 per month of combined family income. Later, the guideline able was expanded to end at \$10,000 per month of combined income. A few years later, an extension to the guideline was added with three different percentages to be used for higher incomes, so that guideline support could be calculated for any level of income. However, the basic guideline table of support values has remained unchanged since 1988.

The guideline support table Virginia adopted was developed by Dr. Robert Williams of the University of Colorado, under a grant from the Department of Housing and Urban Development. The child cost figures he used were based on government statistics (the Consumer Expenditure Survey) of family expenditures

¹ Virginia Code §20-108.2.

over a number of years, extending back into the 1970's. Although there are arguments as to the validity of the data used in this study, the Virginia General Assembly adopted this set of values as being proper for the citizens of this Commonwealth, it has served us for 17 years, and we should presume for our purposes that this was the *correct* table of support values for Virginia citizens when adopted in 1988.

2. Does the Virginia Guideline Adjust for Inflation?

What about inflation in the cost-of-living since 1988? Has 17 years of inflation rendered our guideline table obsolete? The Consumer Price Index for All Urban Consumers has risen by 63% since 1988.² That is, what \$100 would buy in 1988 now requires \$163 to purchase. Presumably, it now costs on the average 63% more to raise a child, at any given standard-of-living, than it did in 1988. Of course, family incomes to pay those added costs have also risen. In that same 17 years, the inflation in family incomes has been similar, but little higher, at 78%.³ So, compared with 1988, the average parents now have 78% more income to pay for an increased cost to raise their children of 63%. Indeed, things are looking up – Our incomes have gone up by more than our costs!

It would appear that we are terribly behind in updating the Virginia support guideline, since we have never revised our guideline to account for inflation, and we are still using the 1988 support figures. Fortunately, the situation is not as serious as it first appears. As inflation raises the cost of child-rearing, it also raises the parents' incomes. Hence, as the years go by and inflation proceeds, inflated

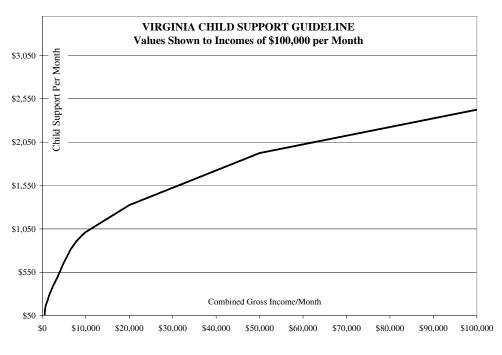
² U.S. Bureau of Labor Statistics Inflation Calculator. This is based on the CPI for All Urban Consumers (CPI-U), the index most often used to calculate inflation. See <u>www.bls.gov/bls/inflation.htm</u> for more information.

³ See U.S Census Bureau: http://www.census.gov/hhes/income/4person.html

incomes are used in the guideline support table to derive inflated support amounts. So, it would seem that inflation may actually be "automatically adjusted." Well, it is – to some extent. It is true that the support table is somewhat *indexed* for inflation. However, the level of *indexing* built into the Virginia guideline does <u>not</u> <u>totally compensate for inflation</u>, and over the last 17 years, the error is now becoming large, especially at higher incomes.

The problem of the built-in automatic indexing not being sufficient to adjust for inflation occurs for two reasons: (1) The Virginia Guideline child support table is non-linear; a given percent increase in income does not produce the same percent increase in child support at lower incomes as it does at higher incomes; and (2) The slope of the child support curve is less than the inflation rate at all but the lowest incomes. The slope of the support curve is the increment in support that results from a small increment in income. If the child support curve were a straight line with a slope just equal to the inflation rate, then each change in income would produce a corresponding change in support just equal to the inflation rate. However, that is not the case.

All studies of expenditures of families on children indicate that the higher the family income, the lower the *percentage* of income that is spent on children. This *flattening* of the child support guideline can be clearly seen in the chart of child support versus income shown on the next page. Look at how great a change in child support is created by a \$1,000 difference in income at \$5,000 of income compared to a \$1,000 income change at \$70,000 of income. As the curve flattens at higher incomes, the increase in income due to inflation does not nearly generate the required increase in support in order to keep up with the inflation in support. Hence, the automatic indexing in the Virginia guideline does not fully account for inflation. An adjustment to our guideline is long overdue.



Showing the Changing Slope of the Child Support Curve

3. Some Examples

Let's look at some examples to see how well inflation is compensated for by the automatic indexing of the Virginia Child Support Guideline Table. Consider a one-child family who earned \$4,000 per month in 1988. Our guideline indicates that this family needed \$553 per month to support their child in 1988. That \$4,000 of family income has now inflated 78% to \$7,120 per month. The cost of raising the child has inflated by 63% and so has grown to \$901 per month in 2005. To totally adjust for inflation, the guideline table for \$7,120 per month should now give a support level of \$901 per month for this child. However, a combined income of \$7,120 per month only gives a support amount of \$861 per month. Hence, our guideline fails to account for inflation by \$40 per month. That is, the cost of raising this child has increased by \$348 per month over the past 17 years, of which \$308 was *automatically* corrected by the indexing inherent in the Virginia Guideline, but \$40 of this inflation is not accounted for by the guideline table.

This tells us that we need to increase the child support amount at a combined income of \$7,120 per month by \$40. At moderate income levels, the automatic inflation adjustment built into the guideline is doing a pretty-good job, but it is less adequate at higher incomes.⁴ Let's look at a somewhat higher income family.

Consider a \$10,000 per month income family in 1988. The Guideline says this family needed \$1,014 per month to support a child in 1988. Their income has now inflated by 78% to \$17,800 per month (\$213,800/year!). It now costs 63% more to raise the child, or \$1,653 per month. The guideline support for a family income of \$17,800 per month is only \$1,256, which is \$397 short to fully adjust for inflation! Inflation has increased the child-rearing cost by \$639 per month, of which the Virginia Guideline automatic indexing accounts for only \$242, leaving \$397 of child support inflation unaccounted for. This demonstrates how our Guideline fails to adjust for inflation at higher incomes. To adjust for inflation, the new Virginia Guideline Table must shift the "knee" of the child support curve, where it begins to flatten, to a higher income level, and must shift the entire curve upward in the level of support at higher income values.

4. Adjusting the Virginia Support Guideline for Inflation

The table below shows the inflation adjusted support for one child in 2005 compared to 1988 for selected income levels, and shows the amount of this adjustment which is automatically corrected by the Guideline Table, and the amount which is "missing" and still not accounted for.

⁴ Virginia median household income average 2001-03, was \$52,587/year, or \$4,382 /month. U.S Census Bureau Report on Income in the United States, issued August, 2004. See www.census.gov/prod/2004pubs/p60-226.pdf

Income 1988	Support 1988	Inflation Adjusted Income	Inflation- Adjusted Support	Actual Support	Support Too Low By
\$1,200	\$367	\$2,136	\$367	\$365	\$1
\$3,000	\$445	\$5,340	\$725	\$710	\$15
\$5,000	\$666	\$8,900	\$1,086	\$964	\$121
\$7,000	\$848	\$12,460	\$1,382	\$1,091	\$291
\$10,000	\$1,014	\$17,800	\$1,653	\$1,256	\$397
\$20,000	\$1,324	\$35,600	\$2,158	\$1,636	\$522
\$40,000	\$1,724	\$71,200	\$2,810	\$2,136	\$674

Results of Inflation on Child Support: 1988-2005

<u>Understanding this table is critical to understanding the approach of the</u> <u>inflation analysis used in this guideline proposal</u>. Look at the row corresponding to an income level of \$3,000 per month that a family was earning in 1988. This family presumably spent \$445 on their child. Now, in 2005, the 78% inflation has raised their income to \$5,340 per month, and the needed support has grown to \$725. However, for an income of \$5,340 the current Virginia guideline gives a support of only \$699, which is \$26 short of fully adjusting for inflation. By doing this calculation for thousands of entry points in the guideline table up to \$100,000 per month in income, we can generate an entire new guideline table of support. Fortunately, computers help to automate this process.

5. Inflation Adjusted Support - Reviewing the Charts

The charts included with this report show the guideline support for one child, adjusted for inflation from 1988 to 2005. Three charts are used to show more detail of the support levels for various incomes from \$600 per month all the way to \$30,000 per month of combined family income.

As seen on these charts, increases in support due to inflation are about \$40 per month, (8%) from \$3,000 - \$5,000 per month of combined income. The automatic indexing in the existing table works well our in this income range. The higher income chart shows the inflation-adjusted support guideline for incomes up to \$30,000 per month. At \$20,000 per month of combined income the increase in support is \$391 per month or almost 30%. Whereas this represents a higher increase in child support at these incomes, one must remember that only a small percent of this high income is allocated for child support. For a person earning \$40,000 per month (\$480,000 per year), he will only be paying \$2,239 to support one child, which is only 5% of his income. Leaving him 95% of his income, or almost \$38,000 per month, to spend on whatever is his heart's desire.

6. Comparison of Inflation-Adjustment to Past Proposals

There have been proposals to adjust the Virginia guideline child support table at each CS Review Panel in recent years. In 1999, the JLARC proposal was reviewed, and ultimately rejected. In 2002, a quite involved study was done for the Review Panel by Dr. William Rogers of William and Mary. This proposal was based on an analysis of government Consumer Expenditure Data, and resulted in a very "bumpy" and difficult-shaped curve of income versus support. The data did not cover all income ranges and a lot of assumptions had to be made to get a complete guideline table. Opposition to this proposal resulted in a compromise being made by the VBA Coalition, known as 2003 Senate Bill 1312.⁵ This too was ultimately rejected in the confusion between the Dr. Williams' study and the Coalition proposal.

All of these studies, except for the VBA Coalition proposal, attempted to derive a new Virginia guideline table from U.S. Government figures on average family expenditures. Such data are derived from studies on *intact* households, which are difficult to apply to households divided by separation and divorce. These studies also present great problems in parsing adult expenditures from child expenditures, since the studies are not created to make that distinction. Also, these studies do not encompass a wide range of incomes, and require extrapolation for higher income families. Finally, a problem exists in applying the studies, since daycare and health insurance expenses are adding to our guideline calculated support whereas the government studies include such costs, leading to *a double-billing* in generating a guideline table unless extreme care is used to parse these costs from the total costs found in the study.

The Comparison chart shows all of these studies mentioned above. It is of some comfort to see that the current proposal of inflation-adjustment is reasonably consistent with all of the proposals except for the JLARC per capita approach proposal, which actually was not proposed to be adopted. The anomalous graphs of several of the studies indicate the difficulty of using survey data to determine a complete and consistent support guideline.

The approach taken in the recommendations of this proposal avoids all of the above-described pitfalls of such economic studies. The approach used here is based on the fact that Virginia has had a child support guideline in place for 17 years, which in general is working well. Our guideline gives a child support

⁵ Your author was also the drafter of the proposed guideline changes in SB 1312 in 2003.

amount that, when compared to other states, is about average. The approach of this proposal is to take the current Virginia guideline and update it by adjusting it for the portion of inflation which is not automatically indexed by the inherent structure of the Virginia guideline table.

7. Deriving the Adjusted Guideline Charts for Up-To Six Children

The table of values for child support for one through six children was generated by applying the income inflation and the cost inflation factors for the past 17 years to the existing guideline table. The charts included with this report show the inflation-adjusted child support for the entire range of one to six children, for three levels of incomes: Low Income, Medium Income and Higher Income. These show great detail of the support levels for various incomes from \$600 per month all the way up to \$90,000 per month of combined family income (\$1Million per year!).

8. Self-Support Reserve

Several states use a *self-support reserve* for low-income wage-earners. This is procedure built into the guideline, by which minimally employed parents are allowed to pay a very low or zero child support so that they have at least some bare minimum income to able to support themselves. This is based on the proposition that a person must have some incentive to earn a wage, and if his wages are mostly all taken by law and paid for child support, then that person is far less likely to continue in the job market. Some self-support reserve methods simply truncate the support at some low wage level. Other states give self-support reserve relief only to the NCP, and several give such a break to both NCP's and to CPs. At the August 9, 2005 meeting the Panel adopted a method of applying a selfsupport reserve that applies to both the CP and to the NCP. This method uses the standard guideline table, and our accepted *Income-Shares* method of calculating support, but adjusts low incomes to be even lower when used in the guideline table. Below is described the detail the steps of the method adopted by the panel.

(1) The minimum support payable to the NCP remains at \$65 per month for all numbers of children, one to six.

(2) In calculating guideline child support, use an income of \$0 for a party whose income is less than \$800 per month in determining the income shares.

(3) For a party whose income is more than \$800 per month, but less than \$1,200 per month, use actual gross income less \$400 per month in determining the income shares of the parties.

(4) For incomes of \$1,200 per month and over, no self-support reserve adjustment is given.

(5) Use the <u>actual incomes</u> of the parties added together for determining the combined income to be used in the child support table for the guideline calculation.

(6) After any adjustment of the parties' incomes as set forth above, the standard statutory calculations pursuant to §20-108.2 are used to determine the appropriate guideline support.

This method of applying a self-support reserve does not give dramatic reductions in support, but produces a slight bias in the support calculation slanted in favor of the party with the very low income. If it is the NCP whose income is very low, then this method reduces child support somewhat. Likewise, if it is the CP whose income is very low, the method slightly increases support.

9. Support Guideline Table Structure

The existing child support guideline table in Code §20-108.2 is in tabular form to \$10,000 per month in combined income, and then uses three percentages to calculate support for higher incomes. The percentages are used for the \$10,000-\$20,000 per month range, for the \$20,000-\$50,000 range and for incomes over \$50,000 per month. Extending the basic tabulated table from the current \$10,000 per month to \$15,000 is consistent with inflation over the past 17 years, and will make the guideline more *user-friendly* in that it will be less frequently that one has to apply the percentages to calculate guideline support. When the table is tabulated out to \$15,000 it is no longer necessary to use three sets of percentages, and two percentage thresholds suffice quite well to calculate support for higher incomes. We will need one percentage for incomes from \$15,000 to \$35,000, and another percentage for incomes over \$35,000 per month.

10. Change in Circumstances Rule:

Our Appeals Court rulings has said that a change in the child support guideline constitutes a "change in circumstances" allowing a review and resetting of support, since the guideline is *presumptively* the correct support. My recommendation is that we approach this change the same way as we did when we adopted the *Colorado Method* for shared custody support. In that legislation, we sated that this guideline change would *not* constitute a change in circumstances and could only be applied to a new support case or to an existing support case that was under review for a modification for other reasons. I recommend that we designate this inflation-adjustment change in support as *not* constituting a change in circumstances. I don't believe that the moderate changes we propose here for moderate income levels are such as to *open the floodgates* of litigation, but why take the chance that

this might be used as an argument against Virginia adopting this needed change to the guideline table to adjust for the past 17 years of inflation.

11. Statutory Modifications to Implement Inflation Adjustment

Attached to this Memorandum is a revised §20-108.2 incorporating the changes required to implement the changes set forth herein for the inflation adjustment of child support and for the self-support reserve.

Richard J. Byrd, Panel Member Byrd Mische, P.C. 703.273.0500 rbyrd@byrdmische.com

PROPOSED NEW INFLATION-ADJUSTED SUPPORT GUIDELINE AND ACCOMPANING CHARTS

SCHEDULE OF MONTHLY BASIC CHILD SUPPORT OBLIGATIONS

Combined Monthly

Monthly	•	-	-	Ε.		0.
Gross	One Child	Two Childron	Three	Four	Five	Six Childron
Income	Child	Children	Children	Children	Children	Children
550	65	65	65	65	65	65
600	102	108	111	113	115	116
650	130	139	142	144	145	146
700	147	165	169	172	174	176
750	158	192	197	201	204	206
800	168	219	225	230	233	236
850	177	246	253	259	263	266
900	185	273	281	288	292	295
950	192	297	309	316	322	325
1000	199	320	337	344	351	357
1050	206	340	364	374	381	389
1100	213	361	391	402	410	422
1150	221	377	413	430	440	455
1200	229	390	434	457	470	488
1250	238	403	454	485	502	521
1300	247	416	471	510	536	554
1350	256	429	487	538	570	588
1400	265	441	504	561	604	623
1450	274	452	520	585	635	657
1500	282	463	536	610	663	692
1550	289	474	551	632	689	726
1600	296	485	566	653	713	756
1650	303	496	581	674	735	784
1700	309	507	595	695	755	810
1750	316	517	609	714	774	835
1800	322	527	623	731	792	859
1850	328	537	637	747	810	882
1900	335	547	651	761	828	903
1950	341	557	665	774	845	923
2000	348	567	679	786	862	942
2050	354	577	693	798	879	960
2100	361	587	707	811	896	977
2150	368	597	721	825	913	993
2200	375	607	735	840	931	1,008

Gross Income	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
2250	382	617	749	856	949	1,022
2300	390	627	764	872	967	1,036
2350	398	637	779	888	984	1,051
2400	405	647	794	904	1,001	1,065
2450	413	657	808	919	1,017	1,079
2500	420	667	822	934	1,033	1,094
2550	427	677	836	949	1,049	1,110
2600	435	687	850	964	1,064	1,126
2650	443	697	864	978	1,079	1,142
2700	451	706	877	992	1,093	1,159
2750	458	715	890	1,006	1,107	1,176
2800	465	724	902	1,020	1,121	1,192
2850	471	733	914	1,034	1,135	1,208
2900	477	742	926	1,047	1,149	1,223
2950	483	751	938	1,060	1,162	1,238
3000	489	760	950	1,073	1,176	1,253
3050	495	769	963	1,086	1,189	1,268
3100	502	778	974	1,099	1,202	1,283
3150	508	787	986	1,111	1,214	1,297
3200	513	795	997	1,123	1,226	1,311
3250	519	803	1007	1,135	1,238	1,325
3300	524	811	1017	1,146	1,250	1,338
3350	528	820	1027	1,157	1,262	1,351
3400	533	828	1037	1168	1274	1364
3450	539	836	1047	1180	1287	1377
3500	544	844	1057	1191	1299	1390
3550	550	852	1066	1202	1311	1402
3600	555	860	1076	1213	1323	1416
3650	560	867	1086	1224	1335	1430
3700	565	875	1096	1235	1348	1443
3750	570	882	1106	1247	1361	1455
3800	576	890	1116	1258	1373	1468
3850	581	899	1126	1270	1385	1481
3900	586	907	1136	1281	1398	1495
3950	591	915	1146	1292	1410	1508

Gross Income	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
4000	596	923	1156	1303	1422	1521
4050	601	931	1166	1314	1434	1534
4100	605	938	1176	1325	1446	1547
4150	611	946	1187	1337	1459	1561
4200	616	955	1197	1348	1471	1574
4250	622	963	1207	1359	1483	1587
4300	627	971	1217	1370	1495	1600
4350	632	978	1227	1381	1508	1613
4400	637	986	1237	1393	1520	1626
4450	642	994	1247	1405	1532	1640
4500	647	1003	1257	1416	1545	1653
4550	652	1011	1267	1427	1558	1665
4600	657	1018	1277	1438	1570	1678
4650	662	1025	1287	1449	1581	1691
4700	667	1033	1296	1459	1592	1704
4750	671	1040	1305	1469	1603	1715
4800	676	1047	1313	1479	1614	1726
4850	680	1055	1322	1489	1625	1738
4900	685	1062	1331	1499	1636	1750
4950	690	1068	1340	1509	1647	1761
5000	694	1075	1349	1519	1658	1772
5050	699	1083	1358	1529	1669	1784
5100	703	1091	1368	1540	1680	1797
5150	708	1098	1377	1551	1691	1809
5200	713	1106	1386	1561	1703	1822
5250	717	1113	1395	1571	1715	1834
5300	722	1120	1404	1581	1726	1845
5350	726	1128	1413	1591	1737	1858
5400	731	1135	1423	1602	1748	1870
5450	736	1142	1432	1613	1759	1883
5500	741	1150	1441	1623	1771	1895
5550	746	1157	1450	1634	1782	1907
5600	751	1164	1459	1645	1793	1918
5650	755	1172	1468	1655	1805	1930
5700	760	1179	1478	1665	1817	1942
5750	765	1187	1488	1675	1828	1955
5800	769	1195	1497	1685	1839	1968
5850	774	1203	1507	1696	1851	1980
5900	778	1210	1516	1707	1862	1992

Gross Income	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
5950	783	1217	1525	1717	1873	2003
6000	787	1225	1534	1728	1885	2016
6050	792	1232	1543	1739	1897	2029
6100	797	1239	1552	1749	1908	2041
6150	803	1247	1562	1759	1919	2053
6200	808	1254	1571	1769	1931	2065
6250	812	1261	1580	1779	1942	2077
6300	817	1269	1589	1790	1953	2090
6350	821	1276	1598	1801	1964	2102
6400	826	1283	1607	1811	1975	2114
6450	830	1291	1617	1822	1987	2126
6500	835	1300	1626	1833	1999	2138
6550	840	1308	1637	1845	2012	2151
6600	846	1316	1647	1857	2025	2165
6650	851	1324	1658	1869	2038	2180
6700	857	1333	1668	1880	2050	2194
6750	862	1341	1679	1892	2063	2208
6800	868	1350	1689	1904	2077	2222
6850	873	1359	1699	1916	2090	2236
6900	879	1367	1710	1928	2103	2249
6950	884	1375	1721	1940	2116	2263
7000	889	1384	1731	1952	2129	2277
7050	894	1392	1742	1963	2142	2290
7100	899	1400	1753	1974	2155	2304
7150	905	1409	1763	1986	2167	2318
7200	910	1418	1773	1998	2180	2332
7250	916	1426	1784	2010	2193	2346
7300	921	1435	1795	2022	2206	2361
7350	927	1443	1805	2034	2219	2375
7400	932	1451	1815	2045	2232	2388
7450	938	1459	1826	2057	2246	2402
7500	943	1468	1837	2069	2259	2416
7550	949	1476	1847	2081	2272	2429
7600	954	1485	1858	2093	2284	2443
7650	960	1494	1869	2105	2297	2457
7700	965	1502	1879	2117	2310	2471
7750	969	1511	1889	2129	2323	2484
7800	974	1519	1900	2141	2336	2498
7850	980	1527	1911	2153	2349	2512
7900	985	1535	1921	2165	2362	2526

Gross Income	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
7950	991	1544	1931	2176	2375	2540
8000	996	1553	1942	2188	2388	2555
8050	1,002	1562	1953	2200	2401	2568
8100	1,007	1570	1963	2212	2414	2582
8150	1,013	1578	1974	2224	2427	2596
8200	1,018	1586	1984	2236	2440	2610
8250	1,024	1595	1995	2248	2453	2623
8300	1,029	1603	2004	2259	2465	2636
8350	1,034	1610	2013	2270	2477	2648
8400	1,039	1617	2023	2281	2488	2661
8450	1,044	1624	2032	2291	2499	2674
8500	1,049	1632	2041	2301	2510	2686
8550	1,054	1639	2050	2311	2521	2697
8600	1,058	1646	2059	2321	2532	2709
8650	1,063	1654	2068	2331	2543	2721
8700	1,067	1661	2077	2341	2554	2732
8750	1,072	1668	2086	2351	2565	2743
8800	1,076	1674	2094	2361	2576	2755
8850	1,081	1681	2103	2371	2587	2767
8900	1,086	1689	2111	2380	2597	2778
8950	1,090	1696	2120	2390	2608	2789
9000	1,095	1702	2129	2400	2618	2799
9050	1,099	1709	2137	2409	2628	2810
9100	1,103	1716	2145	2418	2639	2822
9150	1,107	1722	2154	2428	2650	2834
9200	1,111	1729	2163	2438	2661	2845
9250	1,116	1737	2172	2447	2672	2856
9300	1,121	1744	2180	2457	2682	2867
9350	1,125	1750	2188	2467	2692	2878
9400	1,130	1757	2197	2477	2703	2890
9450	1,134	1764	2205	2487	2714	2902
9500	1,139	1770	2214	2496	2724	2913
9550	1,143	1777	2223	2506	2735	2924
9600	1,148	1785	2231	2516	2746	2935
9650	1,153	1792	2239	2525	2756	2946
9700	1,157	1798	2248	2534	2766	2958
9750	1,161	1805	2257	2544	2777	2969
9800	1,165	1812	2266	2554	2788	2980
9850	1,169	1819	2274	2564	2798	2991

Gross Income	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
9900	1,174	1826	2282	2573	2808	3002
9950	1,178	1833	2290	2583	2819	3013
10000	1,183	1839	2299	2593	2830	3025
10050	1,188	1846	2308	2603	2840	3037
10100	1,192	1853	2317	2613	2851	3048
10150	1,197	1860	2325	2622	2861	3059
10200	1,201	1867	2333	2632	2872	3070
10250	1,206	1874	2342	2642	2882	3081
10300	1,211	1881	2351	2651	2893	3093
10350	1,215	1888	2360	2661	2904	3104
10400	1,220	1894	2368	2671	2915	3115
10450	1,224	1901	2376	2680	2925	3126
10500	1,228	1908	2384	2689	2935	3137
10550	1,232	1915	2393	2699	2946	3148
10600	1,236	1922	2402	2709	2957	3159
10650	1,241	1929	2411	2719	2967	3171
10700	1,246	1936	2419	2729	2978	3183
10750	1,250	1942	2427	2738	2989	3194
10800	1,255	1949	2436	2748	2999	3205
10850	1,259	1956	2445	2758	3009	3216
10900	1,264	1963	2454	2767	3020	3228
10950	1,268	1970	2462	2776	3031	3239
11000	1,273	1977	2470	2786	3041	3250
11050	1,278	1984	2479	2796	3051	3261
11100	1,282	1990	2488	2806	3062	3272
11150	1,286	1997	2496	2815	3073	3283
11200	1,290	2004	2505	2825	3083	3294
11250	1,294	2011	2513	2835	3094	3306
11300	1,299	2018	2521	2844	3104	3318
11350	1,303	2025	2530	2854	3115	3329
11400	1,308	2032	2539	2864	3125	3340
11450	1,313	2038	2547	2874	3136	3351
11500	1,317	2045	2556	2884	3147	3362
11550	1,322	2052	2564	2893	3157	3374
11600	1,326	2058	2572	2901	3167	3384
11650	1,329	2064	2579	2909	3176	3394
11700	1,333	2069	2586	2917	3184	3402
11750	1,337	2074	2592	2924	3191	3410
11800	1,340	2078	2598	2931	3198	3418

Gross Income	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
11850	1,343	2083	2605	2938	3205	3425
11900	1,346	2088	2611	2945	3213	3433
11950	1,349	2093	2617	2952	3221	3442
12000	1,352	2098	2623	2959	3228	3450
12050	1,355	2103	2629	2966	3236	3458
12100	1,359	2108	2635	2973	3243	3466
12150	1,362	2113	2642	2980	3251	3475
12200	1,365	2118	2648	2987	3259	3483
12250	1,368	2123	2654	2993	3267	3491
12300	1,372	2127	2661	3000	3274	3499
12350	1,376	2132	2666	3008	3282	3508
12400	1,379	2137	2672	3015	3290	3516
12450	1,382	2142	2678	3022	3298	3524
12500	1,385	2147	2685	3029	3305	3532
12550	1,389	2152	2691	3035	3313	3541
12600	1,392	2156	2698	3042	3321	3549
12650	1,395	2161	2704	3050	3329	3557
12700	1,398	2167	2710	3057	3336	3565
12750	1,401	2172	2716	3064	3343	3573
12800	1,404	2176	2722	3070	3351	3582
12850	1,408	2181	2728	3077	3359	3589
12900	1,411	2186	2734	3085	3367	3597
12950	1,415	2191	2741	3092	3374	3605
13000	1,418	2196	2747	3098	3381	3613
13050	1,421	2201	2754	3105	3389	3621
13100	1,424	2206	2760	3113	3396	3630
13150	1,428	2211	2765	3120	3404	3638
13200	1,431	2216	2771	3127	3412	3646
13250	1,434	2221	2778	3133	3420	3654
13300	1,437	2225	2784	3140	3428	3663
13350	1,441	2230	2791	3148	3436	3671
13400	1,444	2235	2797	3155	3443	3679
13450	1,447	2241	2803	3161	3451	3687
13500	1,450	2246	2809	3168	3458	3695
13550	1,454	2250	2815	3175	3466	3704
13600	1,458	2255	2821	3182	3474	3712
13650	1,461	2260	2827	3189	3482	3720
13700	1,463	2265	2834	3196	3489	3728
13750	1,467	2270	2840	3203	3496	3737

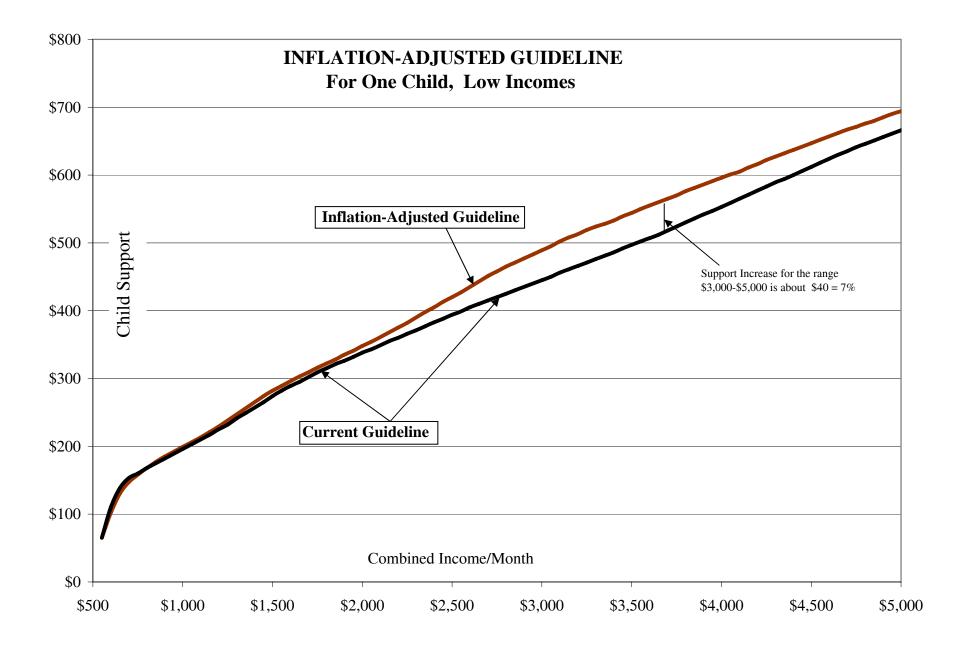
Gross Income	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
13800	1,470	2274	2847	3210	3504	3745
13850	1,474	2279	2853	3217	3512	3752
13900	1,477	2283	2859	3223	3519	3759
13950	1,479	2288	2863	3229	3525	3767
14000	1,481	2292	2869	3235	3531	3774
14050	1,483	2296	2874	3241	3537	3780
14100	1,485	2300	2879	3246	3544	3787
14150	1,488	2305	2885	3252	3550	3794
14200	1,491	2309	2890	3257	3556	3801
14250	1,493	2313	2896	3263	3563	3808
14300	1,495	2317	2900	3268	3569	3815
14350	1,497	2321	2905	3274	3575	3822
14400	1,500	2326	2911	3280	3581	3828
14450	1,503	2330	2916	3286	3587	3835
14500	1,506	2334	2922	3292	3593	3841
14550	1,508	2338	2927	3297	3600	3848
14600	1,511	2343	2933	3303	3606	3855
14650	1,513	2347	2937	3308	3612	3862
14700	1,515	2350	2942	3314	3619	3869
14750	1,518	2354	2948	3319	3625	3876
14800	1,521	2359	2953	3325	3631	3883
14850	1,523	2363	2959	3331	3637	3889
14900	1,525	2367	2964	3337	3643	3896
14950	1,527	2371	2970	3343	3649	3904
15000	1,530	2,375	2,974	3,348	3,656	3,910

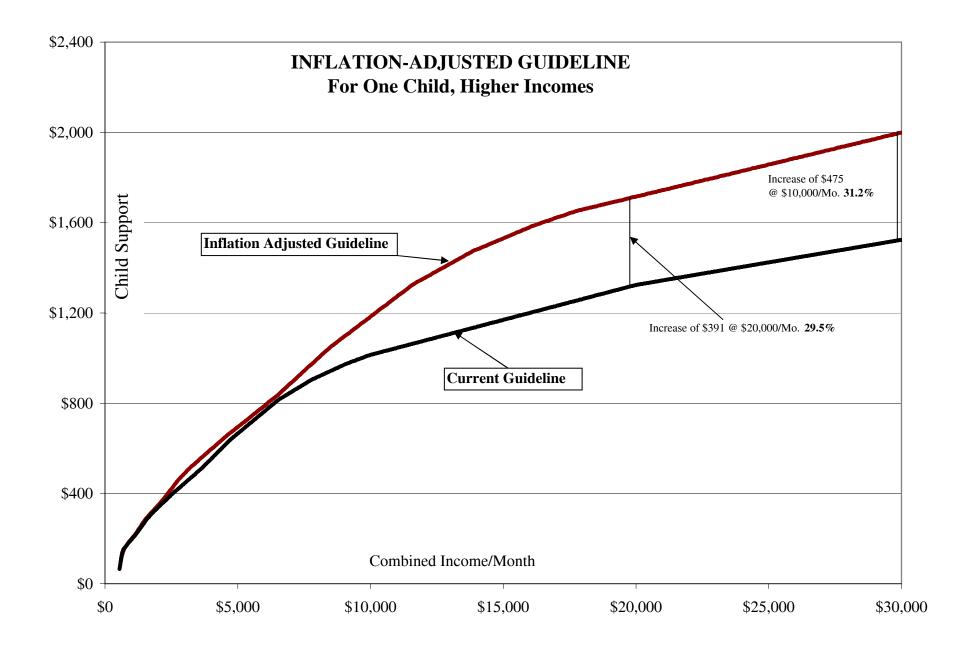
For gross monthly income between \$15,000 and \$35,000, add the amount of child support for \$15,000 to the following percentages of gross income above \$15,000.

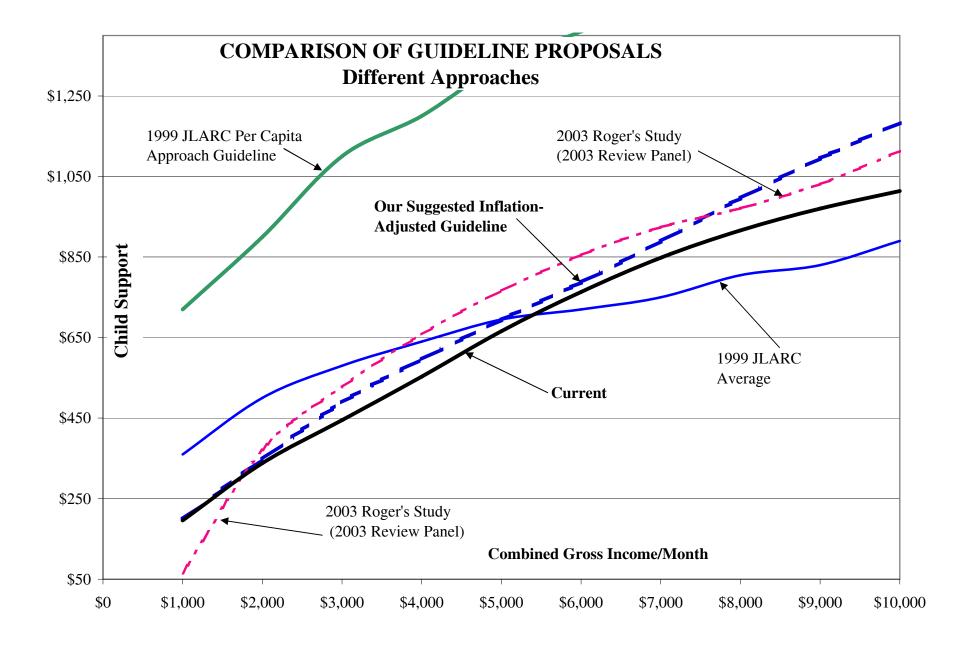
	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
-	3.1%	5.1%	6.8%	7.7%	8.6%	9.3%
35000	2150	3395	4334	4888	5376	5770

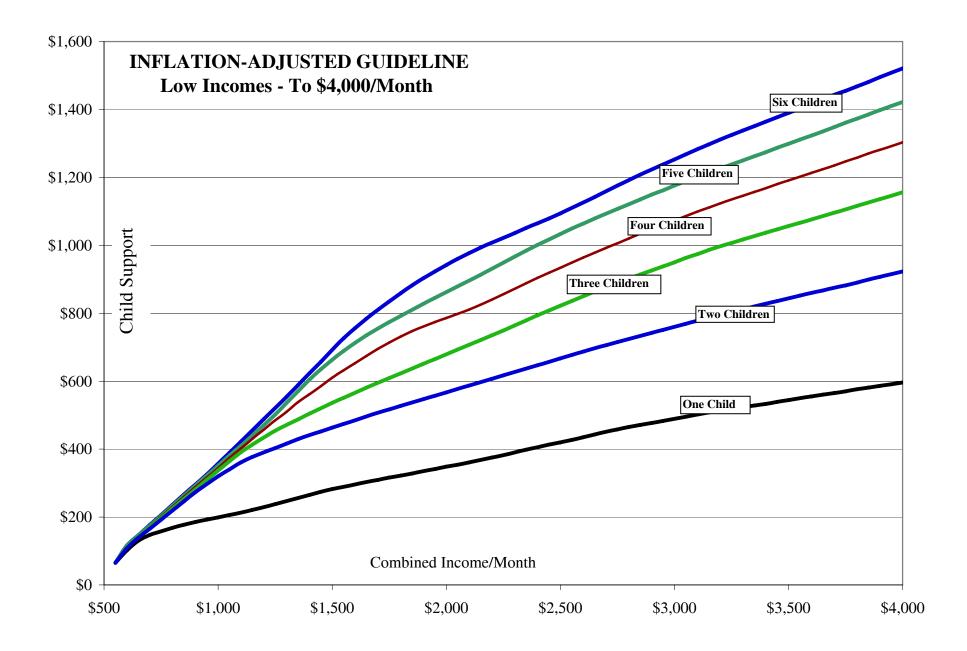
For gross monthly income over \$35,000, add the amount of child support for \$35,000 to the following percentages of gross income above \$35,000.

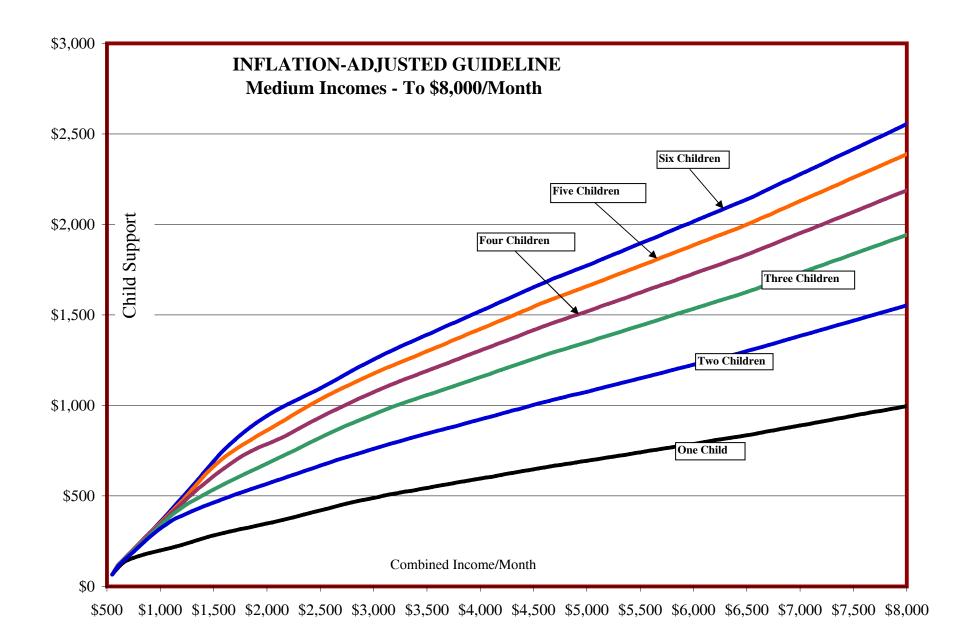
One	Two	Three	Four	Five	Six
Child	Children	Children	Children	Children	Children
1.8%	3.1%	4.5%	5.4%	6.2%	

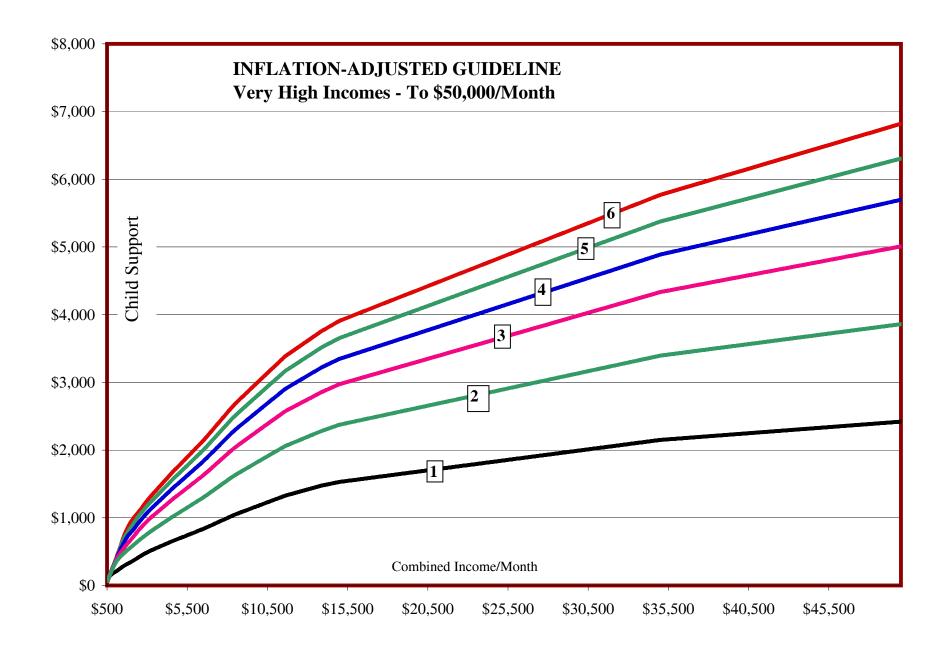












One Child Two Children Share of Combined Share of Combined Schedules Schedules **Gross Monthly Income Gross Monthly Income Combined Gross** Current Current Proposed **Monthly Income** Proposed Current Proposed Current Proposed 11% 11% 11% 0-599 65 11% 65 65 65 110 102 110 18% 17% 108 18% 18% 600 138 130 21% 20% 140 139 21% 21% 650 153 147 22% 21% 169 165 24% 24% 700 160 158 21% 21% 197 192 26% 26% 750 168 21% 226 219 28% 27% 168 21% 800 175 177 21% 254 29% 21% 246 30% 850 182 185 20% 21% 281 273 31% 30% 900 189 192 20% 292 297 20% 31% 31% 950 196 199 20% 32% 20% 304 320 30% 1000 30% 203 206 20% 315 340 32% 19% 1050 210 213 19% 19% 326 361 30% 33% 1100 19% 217 221 19% 337 377 29% 33% 1150 225 229 19% 19% 348 390 29% 33% 1200 232 238 19% 403 32% 19% 360 29% 1250 241 247 19% 19% 373 29% 32% 416 1300 249 256 18% 19% 386 429 29% 32% 1350 257 265 18% 19% 398 441 28% 32% 1400 274 19% 452 31% 1450 265 18% 411 28% 274 282 18% 19% 31% 426 463 28% 1500 282 289 19% 474 18% 436 28% 31% 1550 289 296 18% 19% 447 485 28% 30% 1600 295 18% 496 28% 30% 303 19% 458 1650 302 309 19% 18% 468 507 28% 30% 1700 309 18% 479 30% 316 19% 517 27% 1750 315 488 27% 322 18% 18% 527 29% 1800 321 328 17% 18% 497 537 27% 29% 1850 29% 335 17% 18% 547 27% 326 506 1900 332 341 17% 17% 514 557 26% 29% 1950 348 17% 523 28% 338 17% 567 26% 2000 354 17% 28% 343 17% 532 577 26% 2050 17% 26% 349 361 17% 540 587 28% 2100 355 368 17% 17% 549 597 26% 28% 2150 17% 2200 360 375 16% 558 607 25% 28% 382 366 16% 17% 567 617 25% 27% 2250 2300 371 390 16% 17% 575 627 25% 27% 377 398 16% 17% 584 637 25% 27% 2350

One Child Two Children Share of Combined Share of Combined Schedules Schedules **Gross Monthly Income Gross Monthly Income Combined Gross** Current Current **Monthly Income** Proposed Current Proposed Proposed Current Proposed 405 17% 593 25% 27% 383 16% 647 2400 388 413 16% 17% 601 657 25% 27% 2450 394 420 16% 17% 610 667 24% 27% 2500 399 427 16% 17% 619 677 24% 27% 2550 405 435 16% 17% 627 687 24% 26% 2600 410 443 17% 697 24% 15% 635 26% 2650 451 17% 26% 415 15% 643 706 24% 2700 420 458 15% 17% 715 24% 26% 651 2750 425 17% 465 15% 658 724 24% 26% 2800 430 471 17% 733 26% 15% 667 23% 2850 435 477 742 23% 15% 16% 675 26% 2900 440 483 15% 16% 683 751 23% 25% 2950 445 489 16% 15% 691 760 23% 25% 3000 450 495 15% 16% 699 769 23% 25% 3050 456 502 16% 778 25% 15% 707 23% 3100 461 508 15% 16% 715 787 23% 25% 3150 466 513 15% 16% 723 795 23% 25% 3200 471 519 14% 16% 732 803 23% 25% 3250 476 524 16% 740 22% 25% 3300 14% 811 481 528 16% 748 820 22% 24% 14% 3350 486 16% 24% 533 14% 756 828 22% 3400 492 539 14% 16% 764 836 22% 24% 3450 497 544 772 22% 14% 16% 844 24% 3500 502 550 14% 15% 780 852 22% 24% 3550 15% 24% 507 555 14% 788 860 22% 3600 797 512 560 14% 15% 867 22% 24% 3650 518 565 14% 15% 806 875 22% 24% 3700 524 570 15% 882 22% 24% 14% 815 3750 530 576 14% 15% 824 890 23% 3800 22% 15% 23% 536 581 14% 834 899 22% 3850 15% 907 23% 542 586 14% 843 22% 3900 22% 547 591 14% 15% 852 915 23% 3950 553 596 14% 15% 861 923 22% 23% 4000 4050 559 601 14% 15% 871 931 22% 23% 565 605 14% 15% 880 938 21% 23% 4100 4150 571 611 14% 15% 889 946 21% 23% 577 616 14% 15% 898 955 21% 23% 4200

One Child Two Children Share of Combined Share of Combined Schedules Schedules **Gross Monthly Income Gross Monthly Income Combined Gross** Current Current **Monthly Income** Proposed Current Proposed Proposed Current Proposed 15% 907 23% 583 622 14% 963 21% 4250 589 627 14% 15% 917 971 21% 23% 4300 594 632 14% 15% 926 978 21% 22% 4350 22% 600 637 14% 14% 935 986 21% 4400 606 642 14% 14% 944 994 21% 22% 4450 612 647 14% 954 22% 14% 1003 21% 4500 652 14% 963 1011 22% 618 14% 21% 4550 624 657 14% 14% 972 1018 21% 22% 4600 14% 22% 630 662 14% 981 1025 21% 4650 14% 989 22% 635 667 14% 1033 21% 4700 997 1040 22% 641 671 13% 14% 21% 4750 646 676 13% 14% 1005 1047 21% 22% 4800 14% 22% 651 680 13% 1013 1055 21% 4850 656 685 13% 14% 1021 1062 21% 22% 4900 690 14% 1068 22% 661 13% 1028 21% 4950 694 13% 14% 1036 1075 21% 22% 666 5000 671 699 13% 14% 1043 1083 21% 21% 5050 675 703 13% 14% 1051 1091 21% 21% 5100 708 13% 14% 1058 1098 21% 5150 680 21% 685 713 1066 1106 21% 13% 14% 21% 5200 717 14% 690 13% 1073 1113 20% 21% 5250 695 722 13% 14% 1081 1120 20% 21% 5300 700 1088 1128 726 13% 14% 20% 21% 5350 21% 705 731 13% 14% 1096 1135 20% 5400 710 14% 736 13% 1103 1142 20% 21% 5450 714 741 13% 13% 1111 1150 20% 21% 5500 719 746 13% 13% 1118 1157 20% 21% 5550 1126 724 751 13% 1164 20% 21% 13% 5600 729 755 13% 13% 1133 1172 20% 5650 21% 734 13% 760 13% 1141 1179 20% 21% 5700 739 765 13% 1148 1187 21% 13% 20% 5750 744 769 13% 1195 20% 13% 1156 21% 5800 749 774 13% 13% 1163 1203 20% 21% 5850 5900 753 778 13% 13% 1171 1210 20% 21% 758 783 13% 13% 1178 1217 20% 20% 5950 6000 763 783 13% 13% 1186 1225 20% 20% 768 787 13% 13% 1193 1232 20% 20% 6050

One Child Two Children Share of Combined Share of Combined Schedules Schedules **Gross Monthly Income Gross Monthly Income Combined Gross** Current Proposed Current Proposed **Monthly Income** Current Proposed Current Proposed 792 13% 13% 1201 1239 20% 20% 6100 773 778 797 13% 13% 1208 1247 20% 20% 6150 783 803 13% 13% 1216 1254 20% 20% 6200 788 808 13% 13% 1223 1261 20% 20% 6250 792 812 13% 13% 1231 1269 20% 20% 6300 797 817 13% 13% 1238 1276 19% 20% 6350 802 13% 13% 1283 20% 821 1246 19% 6400 807 826 13% 13% 1253 1291 19% 20% 6450 13% 812 830 13% 1261 1300 19% 20% 6500 13% 13% 20% 816 835 1267 1308 19% 6550 820 840 13% 1272 13% 1316 19% 20% 6600 823 846 13% 13% 1277 1324 19% 20% 6650 13% 827 851 13% 1283 1333 19% 20% 6700 830 857 13% 13% 1288 1341 19% 20% 6750 13% 20% 834 868 13% 1293 1350 19% 6800 837 13% 13% 1299 1359 19% 20% 873 6850 841 879 13% 13% 1304 1367 19% 20% 6900 845 884 13% 13% 1309 1375 19% 20% 6950 848 889 13% 13% 1315 1384 20% 7000 19% 852 894 13% 13% 1320 1392 19% 20% 7050 899 13% 855 13% 1325 1400 19% 20% 7100 859 905 13% 13% 1331 1409 19% 20% 7150 910 1418 862 13% 13% 1336 19% 20% 7200 1341 20% 866 916 13% 13% 1426 18% 7250 870 921 13% 20% 13% 1347 1435 18% 7300 873 927 1443 13% 13% 1352 18% 20% 7350 877 932 13% 13% 1358 1451 18% 20% 7400 20% 880 938 13% 13% 1363 1459 18% 7450 884 943 13% 13% 1368 1468 18% 20% 7500 949 13% 13% 1374 1476 20% 887 18% 7550 954 13% 13% 1379 1485 20% 891 18% 7600 960 1384 1494 895 13% 13% 18% 20% 7650 898 965 13% 13% 1390 1502 18% 20% 7700 7750 902 969 12% 13% 1395 1511 18% 19% 974 905 12% 12% 1400 1519 18% 19% 7800 7850 908 980 12% 12% 1405 1527 18% 19% 910 985 12% 12% 1409 1535 18% 19% 7900

One Child Two Children Share of Combined Share of Combined Schedules Schedules **Gross Monthly Income Gross Monthly Income Combined Gross** Current Current Proposed **Monthly Income** Proposed Current Proposed Current Proposed 991 12% 1414 19% 913 11% 1544 18% 7950 996 916 11% 12% 1418 1553 18% 19% 8000 918 1,002 11% 12% 1423 1562 18% 19% 8050 921 1,007 11% 12% 1428 1570 18% 19% 8100 924 1,013 11% 12% 1432 1578 18% 19% 8150 927 12% 1437 19% 1,018 11% 1586 18% 8200 929 1,024 12% 1595 17% 19% 11% 1441 8250 932 1,029 11% 12% 1446 1603 17% 19% 8300 935 1,034 12% 11% 1450 1610 17% 19% 8350 937 12% 17% 19% 1,039 11% 1455 1617 8400 940 1,044 12% 1459 1624 17% 11% 19% 8450 943 1,049 11% 12% 1464 1632 17% 19% 8500 1,054 12% 945 11% 1468 1639 17% 19% 8550 948 1,058 11% 12% 1473 1646 17% 19% 8600 951 1,063 12% 1478 17% 11% 1654 19% 8650 954 1,067 12% 1482 1661 17% 19% 11% 8700 17% 956 1,072 11% 12% 1487 1668 19% 8750 959 1.076 11% 12% 1491 1674 17% 19% 8800 962 1,081 12% 1496 1681 17% 19% 8850 11% 964 1,086 12% 1500 1689 17% 19% 11% 8900 967 1,090 12% 11% 1505 1696 17% 19% 8950 970 1,095 11% 12% 1509 1702 17% 19% 9000 973 1.099 12% 1709 17% 11% 1514 19% 9050 12% 975 1,103 1517 1716 17% 19% 9100 11% 977 12% 1,107 11% 1521 1722 17% 19% 9150 979 1729 17% 1,111 11% 12% 1524 19% 9200 982 1,116 11% 12% 1527 1737 17% 19% 9250 984 1,121 12% 1531 1744 19% 11% 16% 9300 986 1,125 11% 12% 1534 1750 9350 16% 19% 12% 1537 1757 988 1,130 11% 16% 19% 9400 990 1,134 12% 19% 10% 1541 1764 16% 9450 993 1,139 12% 1544 1770 10% 16% 19% 9500 995 1,143 10% 12% 1547 1777 16% 19% 9550 12% 9600 997 1,148 10% 1551 1785 16% 19% 999 1,153 10% 12% 1554 1792 16% 19% 9650 9700 1001 1,157 10% 12% 1557 1798 16% 19% 1003 10% 12% 1561 1805 16% 19% 1,161 9750

		On	e Child			Two	Children	
			Share of Cor	nbined			Share of C	Combined
Combined Gross	Schedules		Gross Monthly Income		Schedules		Gross Monthly Income	
Monthly Income	Current	Proposed	Current	Proposed	Current	Proposed	Current	Proposed
9800	1006	1,165	10%	12%	1564	1812	16%	18%
9850	1008	1,169	10%	12%	1567	1819	16%	18%
9900	1010	1,174	10%	12%	1571	1826	16%	18%
9950	1012	1,178	10%	12%	1574	1833	16%	18%
10000	1014	1,183	10%	12%	1577	1839	16%	18%
10200	1020	1,201	10%	12%	1587	1867	16%	18%
10400	1026	1,220	10%	12%	1597	1894	15%	18%
10600	1033	1,236	10%	12%	1608	1922	15%	18%
10800	1039	1,255	10%	12%	1618	1949	15%	18%
11000	1045	1,282	10%	12%	1628	1977	15%	18%
11200	1051	1,290	9%	12%	1638	2004	15%	18%
11400	1057	1,308	9%	11%	1648	2032	14%	18%
11600	1064	1326	9%	11%	1659	2058	14%	18%
11800	1070	1340	9%	11%	1669	2078	14%	18%
12000	1076	1352	9%	11%	1679	2098	14%	17%
12200	1082	1365	9%	11%	1689	2118	14%	17%
12400	1088	1379	9%	11%	1699	2137	14%	17%
12600	1095	1392	9%	11%	1710	2156	14%	17%
12800	1101	1404	9%	11%	1720	2176	13%	17%
13000	1107	1418	9%	11%	1730	2196	13%	17%
13200	1113	1431	8%	11%	1740	2216	13%	17%
13400	1119	1444	8%	11%	1750	2235	13%	17%
13600	1126	1458	8%	11%	1761	2255	13%	17%
13800	1132	1470	8%	11%	1771	2274	13%	16%
14000	1138	1481	8%	11%	1781	2292	13%	16%
14200	1144	1491	8%	11%	1791	2309	13%	16%
14400	1150	1500	8%	10%	1801	2326	13%	16%
14600	1157	1551	8%	10%	1812	2343	12%	16%
14800	1163	1521	8%	10%	1822	2359	12%	16%
15000	1169	1530	8%	10%	1832	2375	12%	16%

Comparison of Schedules: Current and Proposed

		Three	e Children	innuren	Four	Children			
			Share of C	ombined		Share of Combined			
Combined Gross	Sche	dules	Gross Mor	nthly Income	Sche	edules	Gross Mon	thly Income	
Monthly Income	Current	Proposed	Current	Proposed	Current	Proposed	Current	Proposed	
0-599	65	65	11%	11%	65	65	11%	11%	
600	113	111	19%	19%	114	113	19%	19%	
650	142	142	22%	22%	143	144	22%	22%	
700	170	169	24%	24%	172	172	25%	25%	
750	199	197	27%	26%	202	201	27%	27%	
800	228	225	29%	28%	231	230	29%	29%	
850	257	253	30%	30%	260	259	31%	30%	
900	286	281	32%	31%	289	288	32%	32%	
950	315	309	33%	33%	318	316	33%	33%	
1000	344	337	34%	34%	348	344	35%	34%	
1050	373	364	36%	35%	377	374	36%	36%	
1100	402	391	37%	36%	406	402	41%	37%	
1150	422	413	37%	36%	435	430	38%	37%	
1200	436	434	36%	36%	465	457	39%	38%	
1250	451	454	36%	36%	497	485	40%	39%	
1300	467	471	36%	36%	526	510	40%	39%	
1350	483	487	36%	36%	545	538	40%	40%	
1400	499	504	36%	36%	563	561	40%	40%	
1450	515	520	36%	36%	581	585	40%	40%	
1500	533	536	36%	36%	602	610	40%	41%	
1550	547	551	35%	36%	617	632	40%	41%	
1600	560	566	35%	35%	632	653	40%	41%	
1650	573	581	35%	35%	647	674	39%	41%	
1700	587	595	35%	35%	662	695	39%	41%	
1750	600	609	34%	35%	676	714	39%	41%	
1800	612	623	34%	35%	690	731	38%	41%	
1850	623	637	34%	34%	702	747	38%	40%	
1900	634	651	33%	34%	714	761	38%	40%	
1950	645	665	33%	34%	727	774	37%	40%	
2000	655	679	33%	34%	739	786	37%	39%	
2050	666	693	32%	34%	751	798	37%	39%	
2100	677	707	32%	34%	763	811	36%	39%	
2150	688	721	32%	34%	776	825	36%	38%	
2200	699	735	32%	33%	788	840	36%	38%	
2250	710	749	32%	33%	800	856	36%	38%	
2300	721	764	31%	33%	812	872	35%	38%	

Three and Four Children

		Three	e Children		Four Children				
			Share of C	ombined			Share of Combined		
Combined Gross	Sche	dules	Gross Mor	nthly Income	Sche	edules	Gross Mon	thly Income	
Monthly Income	Current	Proposed	Current	Proposed	Current Proposed		Current	Proposed	
2350	732	779	31%	33%	825	888	35%	38%	
2400	743	794	31%	33%	837	904	35%	38%	
2450	754	808	31%	33%	849	919	35%	38%	
2500	765	822	31%	33%	862	934	34%	37%	
2550	776	836	30%	33%	874	949	34%	37%	
2600	787	850	30%	33%	886	964	34%	37%	
2650	797	864	30%	33%	897	978	34%	37%	
2700	806	877	30%	32%	908	992	34%	37%	
2750	816	890	30%	32%	919	1,006	33%	37%	
2800	826	902	30%	32%	930	1,020	33%	36%	
2850	836	914	29%	32%	941	1,034	33%	36%	
2900	846	926	29%	32%	953	1,047	33%	36%	
2950	856	938	29%	32%	964	1,060	33%	36%	
3000	866	950	29%	32%	975	1,073	33%	36%	
3050	876	963	29%	32%	987	1,086	32%	36%	
3100	886	974	29%	31%	998	1,099	32%	35%	
3150	896	986	28%	31%	1010	1,111	32%	35%	
3200	906	997	28%	31%	1021	1,123	32%	35%	
3250	917	1007	28%	31%	1032	1,135	32%	35%	
3300	927	1017	28%	31%	1044	1,146	32%	35%	
3350	937	1027	28%	31%	1055	1,157	31%	35%	
3400	947	1037	28%	31%	1067	1168	31%	34%	
3450	957	1047	28%	30%	1078	1180	31%	34%	
3500	967	1057	28%	30%	1089	1191	31%	34%	
3550	977	1066	28%	30%	1101	1202	31%	34%	
3600	987	1076	27%	30%	1112	1213	31%	34%	
3650	997	1086	27%	30%	1124	1224	31%	34%	
3700	1009	1096	27%	30%	1137	1235	31%	33%	
3750	1020	1106	27%	29%	1150	1247	31%	33%	
3800	1032	1116	27%	29%	1163	1258	31%	33%	
3850	1043	1126	27%	29%	1176	1270	31%	33%	
3900	1055	1136	27%	29%	1189	1281	30%	33%	
3950	1066	1146	27%	29%	1202	1292	30%	33%	
4000	1078	1156	27%	29%	1214	1303	30%	33%	
4050	1089	1166	27%	29%	1227	1314	30%	32%	
4100	1101	1176	27%	29%	1240	1325	30%	32%	
4150	1112	1187	27%	29%	1253	1337	30%	32%	

		Three	e Children		Four Children				
			Share of C	ombined				Share of Combined	
Combined Gross	Sche	dules	Gross Mon	nthly Income	Sche	edules	Gross Mon	thly Income	
Monthly Income	Current	Proposed	Current	Proposed	Current Proposed		Current	Proposed	
4200	1124	1197	27%	29%	1266	1348	30%	32%	
4250	1135	1207	27%	28%	1279	1359	30%	32%	
4300	1147	1217	27%	28%	1292	1370	30%	32%	
4350	1158	1227	27%	28%	1305	1381	30%	32%	
4400	1170	1237	27%	28%	1318	1393	30%	32%	
4450	1181	1247	27%	28%	1331	1405	30%	32%	
4500	1193	1257	27%	28%	1344	1416	30%	31%	
4550	1204	1267	26%	28%	1357	1427	30%	31%	
4600	1216	1277	26%	28%	1370	1438	30%	31%	
4650	1227	1287	26%	28%	1383	1449	30%	31%	
4700	1237	1296	26%	28%	1395	1459	30%	31%	
4750	1247	1305	26%	27%	1406	1469	30%	31%	
4800	1257	1313	26%	27%	1417	1479	30%	31%	
4850	1267	1322	26%	27%	1428	1489	29%	31%	
4900	1277	1331	26%	27%	1439	1499	29%	31%	
4950	1286	1340	26%	27%	1450	1509	29%	30%	
5000	1295	1349	26%	27%	1460	1519	29%	30%	
5050	1305	1358	26%	27%	1471	1529	29%	30%	
5100	1314	1368	26%	27%	1481	1540	29%	30%	
5150	1323	1377	26%	27%	1492	1551	29%	30%	
5200	1333	1386	26%	27%	1502	1561	29%	30%	
5250	1342	1395	26%	27%	1513	1571	29%	30%	
5300	1351	1404	25%	26%	1524	1581	29%	30%	
5350	1361	1413	25%	26%	1534	1591	29%	30%	
5400	1370	1423	25%	26%	1545	1602	29%	30%	
5450	1379	1432	25%	26%	1555	1613	29%	30%	
5500	1389	1441	25%	26%	1566	1623	28%	30%	
5550	1398	1450	25%	26%	1576	1634	28%	29%	
5600	1407	1459	25%	26%	1587	1645	28%	29%	
5650	1417	1468	25%	26%	1598	1655	28%	29%	
5700	1426	1478	25%	26%	1608	1665	28%	29%	
5750	1435	1488	25%	26%	1619	1675	28%	29%	
5800	1445	1497	25%	26%	1629	1685	28%	29%	
5850	1454	1507	25%	26%	1640	1696	28%	29%	
5900	1463	1516	25%	26%	1650	1707	28%	29%	
5950	1473	1525	25%	26%	1661	1717	28%	29%	
6000	1482	1534	25%	26%	1672	1728	28%	29%	

		Three	e Children		Four Children				
			Share of C	ombined				mbined	
Combined Gross	Sche	dules	Gross Mor	nthly Income	Sche	edules	Gross Mont	thly Income	
Monthly Income	Current	Proposed	Current	Proposed	Current	Current Proposed		Proposed	
6050	1491	1543	25%	26%	1682	1739	28%	29%	
6100	1501	1552	25%	25%	1693	1749	28%	29%	
6150	1510	1562	25%	25%	1703	1759	28%	29%	
6200	1519	1571	25%	25%	1714	1769	28%	29%	
6250	1529	1580	24%	25%	1724	1779	28%	28%	
6300	1538	1589	24%	25%	1735	1790	28%	28%	
6350	1547	1598	24%	25%	1745	1801	27%	28%	
6400	1557	1607	24%	25%	1756	1811	27%	28%	
6450	1566	1617	24%	25%	1767	1822	27%	28%	
6500	1575	1626	24%	25%	1777	1833	27%	28%	
6550	1583	1637	24%	25%	1786	1845	27%	28%	
6600	1590	1647	24%	25%	1794	1857	27%	28%	
6650	1597	1658	24%	25%	1801	1869	27%	28%	
6700	1604	1668	24%	25%	1809	1880	27%	28%	
6750	1610	1679	24%	25%	1817	1892	27%	28%	
6800	1617	1689	24%	25%	1824	1904	27%	28%	
6850	1624	1699	24%	25%	1832	1916	27%	28%	
6900	1631	1710	24%	25%	1839	1928	27%	28%	
6950	1637	1721	24%	25%	1847	1940	27%	28%	
7000	1644	1731	23%	25%	1855	1952	27%	28%	
7050	1651	1742	23%	25%	1862	1963	26%	28%	
7100	1658	1753	23%	25%	1870	1974	26%	28%	
7150	1665	1763	23%	25%	1878	1986	26%	28%	
7200	1671	1773	23%	25%	1885	1998	26%	28%	
7250	1678	1784	23%	25%	1893	2010	26%	28%	
7300	1685	1795	23%	25%	1900	2022	26%	28%	
7350	1692	1805	23%	25%	1908	2034	26%	28%	
7400	1698	1815	23%	25%	1916	2045	26%	28%	
7450	1705	1826	23%	25%	1923	2057	26%	28%	
7500	1712	1837	23%	24%	1931	2069	26%	28%	
7550	1719	1847	23%	24%	1938	2081	26%	28%	
7600	1725	1858	23%	24%	1946	2093	26%	28%	
7650	1732	1869	23%	24%	1954	2105	26%	28%	
7700	1739	1879	23%	24%	1961	2117	25%	27%	
7750	1746	1889	23%	24%	1969	2129	25%	27%	
7800	1753	1900	22%	24%	1977	2141	25%	27%	
7850	1758	1911	22%	24%	1983	2153	25%	27%	

		Three	e Children		Four Children				
			Share of C	Share of Combined				Share of Combined	
Combined Gross	Sche	dules	Gross Mon	nthly Income	Schedules		Gross Monthly Income		
Monthly Income	Current	Proposed	Current	Proposed	Current Proposed		Current	Proposed	
7900	1764	1921	22%	24%	1989	2165	25%	27%	
7950	1770	1931	22%	24%	1995	2176	25%	27%	
8000	1776	1942	22%	24%	2001	2188	25%	27%	
8050	1781	1953	22%	24%	2007	2200	25%	27%	
8100	1787	1963	22%	24%	2014	2212	25%	27%	
8150	1793	1974	22%	24%	2020	2224	25%	27%	
8200	1799	1984	22%	24%	2026	2236	25%	27%	
8250	1804	1995	22%	24%	2032	2248	25%	27%	
8300	1810	2004	22%	24%	2038	2259	25%	27%	
8350	1816	2013	22%	24%	2045	2270	24%	27%	
8400	1822	2023	22%	24%	2051	2281	24%	27%	
8450	1827	2032	22%	24%	2057	2291	24%	27%	
8500	1833	2041	22%	24%	2063	2301	24%	27%	
8550	1839	2050	22%	24%	2069	2311	24%	27%	
8600	1845	2059	21%	24%	2076	2321	24%	27%	
8650	1850	2068	21%	24%	2082	2331	24%	27%	
8700	1856	2077	21%	24%	2088	2341	24%	27%	
8750	1862	2086	21%	24%	2094	2351	24%	27%	
8800	1868	2094	21%	24%	2100	2361	24%	27%	
8850	1873	2103	21%	24%	2107	2371	24%	27%	
8900	1879	2111	21%	24%	2113	2380	24%	27%	
8950	1885	2120	21%	24%	2119	2390	24%	27%	
9000	1891	2129	21%	24%	2125	2400	24%	27%	
9050	1896	2137	21%	24%	2131	2409	24%	27%	
9100	1901	2145	21%	24%	2137	2418	23%	27%	
9150	1905	2154	21%	24%	2141	2428	23%	27%	
9200	1909	2163	21%	24%	2146	2438	23%	27%	
9250	1914	2172	21%	23%	2151	2447	23%	26%	
9300	1918	2180	21%	23%	2156	2457	23%	26%	
9350	1922	2188	21%	23%	2160	2467	23%	26%	
9400	1926	2197	20%	23%	2165	2477	23%	26%	
9450	1930	2205	20%	23%	2170	2487	23%	26%	
9500	1935	2214	20%	23%	2175	2496	23%	26%	
9550	1939	2223	20%	23%	2179	2506	23%	26%	
9600	1943	2231	20%	23%	2184	2516	23%	26%	
9650	1947	2239	20%	23%	2189	2525	23%	26%	
9700	1951	2248	20%	23%	2194	2534	23%	26%	

		Three	e Children		Four Children				
	Schedules		Share of C				Share of Combined Gross Monthly Income		
Combined Gross			Gross Monthly Income			edules			
Monthly Income	Current	Proposed	Current	Proposed	Current	Proposed	Current	Proposed	
9750	1956	2257	20%	23%	2198	2544	23%	26%	
9800	1960	2266	20%	23%	2203	2554	22%	26%	
9850	1964	2274	20%	23%	2208	2564	22%	26%	
9900	1968	2282	20%	23%	2213	2573	22%	26%	
9950	1972	2290	20%	23%	2218	2583	22%	26%	
10000	1977	2299	20%	23%	2222	2593	22%	26%	
10200	1991	2333	20%	23%	2238	2632	22%	26%	
10400	2004	2368	19%	23%	2253	2671	22%	26%	
10600	2018	2402	19%	23%	2269	2709	21%	26%	
10800	2031	2436	19%	23%	2284	2748	21%	25%	
11000	2045	2470	19%	22%	2300	2786	21%	25%	
11200	2059	2505	18%	22%	2316	2825	21%	25%	
11400	2072	2539	18%	22%	2331	2864	20%	25%	
11600	2086	2572	18%	22%	2347	2901	20%	25%	
11800	2099	2598	18%	22%	2362	2931	20%	25%	
12000	2113	2623	18%	22%	2378	2959	20%	25%	
12200	2127	2648	17%	22%	2394	2987	20%	24%	
12400	2140	2672	17%	22%	2409	3015	19%	24%	
12600	2154	2698	17%	21%	2425	3042	19%	24%	
12800	2167	2722	17%	21%	2440	3070	19%	24%	
13000	2181	2747	17%	21%	2456	3098	19%	24%	
13200	2195	2771	17%	21%	2472	3127	19%	24%	
13400	2208	2797	16%	21%	2487	3155	19%	24%	
13600	2222	2821	16%	21%	2503	3182	18%	23%	
13800	2235	2847	16%	21%	2518	3210	18%	23%	
14000	2249	2869	16%	20%	2534	3235	18%	23%	
14200	2263	2890	16%	20%	2550	3257	18%	23%	
14400	2276	2911	16%	20%	2565	3280	18%	23%	
14600	2290	2933	16%	20%	2581	3303	18%	23%	
14800	2303	2953	16%	20%	2596	3325	18%	22%	
15000	2317	2974	15%	20%	2612	3348	17%	22%	

Comparison of Schedules: Current and Proposed

		Five	Children	e and Six Cl	Six Children					
		FIVE	Share of Co	mbined		SIA	Share of Combined			
Combined Gross	Sche	dules		thly Income	Schedules		Gross Mont			
Monthly Income	Current	Proposed	Current	Proposed	Current	Proposed	Current	Proposed		
0-599	65	65	11%	11%	65	65	11%	11%		
600	115	115	19%	19%	116	116	19%	19%		
650	145	145	22%	22%	146	146	22%	22%		
700	174	174	25%	25%	176	176	25%	25%		
750	204	204	27%	27%	206	206	27%	27%		
800	233	233	29%	29%	236	236	29%	30%		
850	263	263	33%	31%	266	266	31%	31%		
900	292	292	32%	32%	295	295	33%	33%		
950	322	322	34%	34%	325	325	34%	34%		
1000	351	351	35%	35%	355	357	35%	36%		
1050	381	381	36%	36%	385	389	36%	37%		
1100	410	410	37%	37%	415	422	38%	38%		
1150	440	440	38%	38%	445	455	39%	40%		
1200	470	470	39%	39%	475	488	40%	41%		
1250	502	502	40%	40%	507	521	41%	42%		
1300	536	536	41%	41%	542	554	42%	43%		
1350	570	570	42%	42%	576	588	43%	44%		
1400	605	604	43%	43%	611	623	44%	45%		
1450	633	635	44%	44%	645	657	44%	45%		
1500	656	663	44%	44%	680	692	45%	46%		
1550	672	689	43%	44%	714	726	46%	47%		
1600	689	713	43%	45%	737	756	46%	47%		
1650	705	735	43%	45%	754	784	46%	48%		
1700	721	755	42%	44%	772	810	45%	48%		
1750	738	774	42%	44%	789	835	45%	48%		
1800	752	792	42%	44%	805	859	45%	48%		
1850	766	810	41%	44%	819	882	44%	48%		
1900	779	828	41%	44%	834	903	44%	48%		
1950	793	845	41%	43%	848	923	43%	47%		
2000	806	862	40%	43%	862	942	43%	47%		
2050	819	879	40%	43%	877	960	43%	47%		
2100	833	896	40%	43%	891	977	42%	47%		
2150	846	913	39%	42%	905	993	42%	46%		
2200	860	931	39%	42%	920	1,008	42%	46%		
2250	873	949	39%	42%	934	1,022	42%	45%		

Five and Six Children

Five Children Six Children Share of Combined **Share of Combined** Schedules **Gross Monthly Income** Schedules **Gross Monthly Income Combined Gross** Current Proposed **Monthly Income** Proposed Current Proposed Current Current Proposed 39% 42% 948 1.036 45% 886 967 41% 2300 900 984 38% 42% 963 1,051 41% 45% 2350 913 1,001 38% 42% 977 1,065 41% 44% 2400 927 1,017 38% 42% 991 1,079 40% 44% 2450 940 1,033 38% 41% 1006 1,094 40% 44% 2500 954 1.049 37% 41% 1020 40% 44% 1,110 2550 1,064 37% 41% 40% 43% 967 1034 1,126 2600 979 1,079 37% 41% 1048 1,142 40% 43% 2650 991 1,093 39% 37% 40% 1060 1,159 43% 2700 40% 39% 1003 1,107 36% 1073 1,176 43% 2750 1015 40% 1,121 36% 1085 1,192 39% 43% 2800 1027 1,135 36% 40% 1098 1,208 39% 42% 2850 40% 42% 1039 1,149 36% 1112 1,223 38% 2900 1052 1,162 36% 1125 1,238 38% 42% 39% 2950 39% 42% 1064 1,176 35% 1138 1,253 38% 3000 1076 1,189 35% 39% 1152 1,268 38% 42% 3050 1089 1,202 35% 39% 1165 1,283 38% 41% 3100 1101 1.214 35% 39% 1178 1.297 37% 41% 3150 1,226 35% 38% 37% 41% 3200 1114 1191 1,311 1,238 35% 38% 1,325 37% 41% 1126 1205 3250 41% 3300 1139 1,250 35% 38% 1218 1,338 37% 1151 1,262 34% 38% 1231 1,351 37% 40% 3350 1274 34% 1245 1164 37% 1364 37% 40% 3400 1176 1287 34% 37% 1258 1377 36% 40% 3450 1299 37% 1189 34% 1271 1390 36% 40% 3500 34% 1201 1311 37% 1285 1402 36% 39% 3550 1213 1323 34% 37% 1298 1416 36% 39% 3600 37% 1226 1335 34% 1430 39% 1311 36% 3650 1240 1348 34% 36% 1326 1443 3700 36% 39% 1455 1254 1361 33% 36% 1342 36% 39% 3750 33% 36% 39% 1268 1373 1357 1468 36% 3800 1283 1385 1481 33% 36% 1372 36% 38% 3850 1297 1398 33% 36% 1387 1495 36% 38% 3900 3950 1311 1410 33% 36% 1402 1508 35% 38% 1325 1422 33% 36% 1417 1521 35% 38% 4000 4050 1339 1434 33% 35% 1432 1534 35% 38% 1353 1446 33% 35% 1448 1547 35% 38% 4100

Five Children Six Children Share of Combined **Share of Combined** Schedules **Gross Monthly Income** Schedules **Gross Monthly Income Combined Gross** Current Proposed **Monthly Income** Proposed Current Proposed Current Current Proposed 1367 1459 38% 33% 35% 1463 1561 35% 4150 1382 1471 33% 35% 1478 1574 35% 37% 4200 1396 1483 33% 35% 1493 1587 35% 37% 4250 1410 1495 33% 35% 1508 1600 35% 37% 4300 1424 1508 33% 35% 1523 1613 35% 37% 4350 33% 35% 37% 4400 1438 1520 35% 1538 1626 1532 33% 34% 1640 37% 4450 1452 1553 35% 1467 1545 33% 34% 1569 1653 35% 37% 4500 1481 1558 33% 34% 1584 1665 35% 37% 4550 1495 34% 1599 35% 1570 33% 1678 36% 4600 1509 32% 1581 34% 1614 1691 35% 36% 4650 1522 1592 32% 34% 1627 1704 35% 36% 4700 34% 1534 1603 32% 1641 1715 35% 36% 4750 1546 1614 32% 34% 1654 1726 34% 36% 4800 34% 1558 1625 32% 1667 1738 34% 36% 4850 1570 32% 33% 1679 1750 34% 36% 1636 4900 1582 1647 32% 33% 1692 1761 34% 36% 4950 1593 32% 33% 1704 1772 34% 35% 1658 5000 1669 32% 33% 1784 35% 5050 1605 1716 34% 1616 1680 32% 33% 1728 1797 34% 35% 5100 1628 1691 32% 33% 1741 1809 34% 35% 5150 1640 1703 32% 33% 1753 1822 34% 35% 5200 31% 1651 1715 33% 1765 1834 34% 35% 5250 1663 1726 31% 33% 1778 1845 34% 35% 5300 1674 1737 31% 32% 1790 1858 33% 35% 5350 1802 35% 1686 1748 31% 32% 1870 33% 5400 1697 1759 31% 32% 1815 1883 33% 35% 5450 32% 1709 1771 31% 1827 1895 33% 34% 5500 1720 1782 31% 32% 1839 1907 33% 5550 34% 32% 1732 1793 31% 1851 1918 33% 34% 5600 1743 32% 1930 34% 1805 31% 1864 33% 5650 1755 1817 1942 31% 32% 1876 33% 34% 5700 1766 1828 31% 32% 1888 1955 33% 34% 5750 5800 1778 1839 31% 32% 1901 1968 33% 34% 1790 1851 31% 32% 1913 1980 33% 34% 5850 5900 1801 1862 31% 32% 1925 1992 33% 34% 1813 1873 30% 31% 1937 2003 33% 34% 5950

Five Children Six Children Share of Combined **Share of Combined** Schedules **Gross Monthly Income** Schedules **Gross Monthly Income Combined Gross** Current Proposed **Monthly Income** Proposed Current Proposed Current Current Proposed 1885 31% 1950 34% 1824 30% 2016 33% 6000 2029 1836 1897 30% 31% 1962 32% 34% 6050 1847 1908 30% 31% 1974 2041 32% 33% 6100 1859 1919 30% 31% 1987 2053 32% 33% 6150 1870 1931 30% 31% 1999 2065 32% 33% 6200 1942 30% 31% 2077 32% 6250 1882 2011 33% 1893 1953 30% 31% 2023 2090 32% 33% 6300 1905 1964 30% 31% 2036 2102 32% 33% 6350 1975 30% 1916 31% 2048 2114 32% 33% 6400 30% 31% 32% 1928 1987 2060 2126 33% 6450 1940 1999 30% 2073 32% 31% 2138 33% 6500 1949 2012 30% 31% 2083 2151 32% 33% 6550 1957 2025 30% 31% 2092 2165 32% 33% 6600 1965 2038 30% 31% 2100 2180 32% 33% 6650 1974 2050 29% 31% 2194 2109 31% 33% 6700 1982 29% 31% 2118 2208 31% 33% 2063 6750 1990 2077 29% 31% 2127 2222 31% 33% 6800 1999 2090 29% 31% 2136 2236 31% 33% 6850 2007 2103 29% 30% 2249 33% 6900 2145 31% 2016 2116 29% 30% 2154 2263 31% 33% 6950 7000 2024 2129 29% 30% 2163 2277 31% 33% 2032 2142 29% 30% 2172 2290 31% 32% 7050 2041 29% 2155 30% 2181 2304 31% 32% 7100 2049 2167 29% 30% 2190 2318 31% 32% 7150 2057 2180 29% 30% 2199 2332 31% 32% 7200 28% 2207 2346 30% 2066 2193 30% 32% 7250 2074 2206 28% 30% 2216 2361 30% 32% 7300 2082 2219 28% 30% 2225 2375 30% 32% 7350 2091 2232 28% 30% 2234 2388 30% 7400 32% 2099 28% 2246 30% 2243 2402 30% 32% 7450 2108 30% 30% 32% 2259 28% 2252 2416 7500 2116 2272 28% 2429 30% 2261 30% 32% 7550 2124 2284 28% 30% 2270 2443 30% 32% 7600 7650 2133 2297 28% 30% 2279 2457 30% 32% 2141 2310 28% 30% 2288 2471 30% 32% 7700 7750 2149 2323 28% 30% 2297 2484 30% 32% 2158 2336 28% 30% 2305 2498 30% 32% 7800

Five Children Six Children Share of Combined **Share of Combined** Schedules **Gross Monthly Income** Schedules **Gross Monthly Income Combined Gross** Current **Monthly Income** Proposed Current Proposed Current Proposed Current Proposed 2164 2349 30% 2512 32% 28% 2313 29% 7850 2171 2362 27% 30% 2320 2526 29% 32% 7900 2178 2375 27% 30% 2328 2540 29% 32% 7950 2185 2388 27% 30% 2335 2555 29% 32% 8000 2192 2401 27% 30% 2343 2568 29% 32% 8050 2198 2414 27% 30% 2582 29% 32% 2350 8100 2205 2427 27% 30% 2596 29% 32% 2357 8150 2212 2440 27% 30% 2365 2610 29% 32% 8200 2219 2453 27% 30% 2372 2623 29% 32% 8250 2226 27% 30% 2380 29% 32% 2465 2636 8300 2232 27% 30% 29% 2477 2387 2648 32% 8350 2239 2488 27% 30% 2395 2661 29% 32% 8400 2499 30% 2246 27% 2402 2674 28% 32% 8450 2253 2510 27% 2410 2686 28% 32% 30% 8500 29% 2260 2521 26% 2417 2697 28% 32% 8550 2266 2532 26% 29% 2425 2709 28% 32% 8600 2273 2543 26% 29% 2432 2721 28% 31% 8650 2280 2554 26% 29% 2440 2732 28% 31% 8700 29% 2743 31% 8750 2287 2565 26% 2447 28% 2294 2576 29% 2455 2755 28% 31% 26% 8800 29% 8850 2300 2587 26% 2462 2767 28% 31% 2307 2597 26% 29% 2470 2778 28% 31% 8900 2314 2608 26% 29% 2477 2789 28% 31% 8950 2321 2618 26% 29% 2484 2799 28% 31% 9000 29% 9050 2328 2628 26% 2492 2810 28% 31% 27% 2334 2639 26% 29% 2498 2822 31% 9100 2339 2650 26% 29% 2503 2834 27% 31% 9150 2344 25% 29% 2509 2845 27% 31% 2661 9200 2349 2672 25% 29% 2514 2856 27% 9250 31% 25% 27% 2354 2682 29% 2520 2867 31% 9300 29% 31% 2359 2692 25% 2525 2878 27% 9350 2365 2703 25% 2531 2890 29% 27% 31% 9400 2370 2714 25% 29% 2536 2902 27% 31% 9450 9500 2375 2724 25% 29% 2541 2913 27% 31% 2380 2735 25% 29% 2547 2924 27% 31% 9550 9600 2385 2746 25% 29% 2552 2935 27% 31% 2390 2756 25% 29% 2558 2946 27% 31% 9650

EXHIBIT B

	Five Children				Six Children			
_			Share of Co	ombined			Share of Co	mbined
Combined Gross	Sche	Schedules Gross Monthly Income Schedules Gross Monthly		thly Income				
Monthly Income	Current	Proposed	Current	Proposed	Current	Proposed	Current	Proposed
9700	2396	2766	25%	29%	2563	2958	26%	30%
9750	2401	2777	25%	28%	2569	2969	26%	30%
9800	2406	2788	25%	28%	2574	2980	26%	30%
9850	2411	2798	24%	28%	2580	2991	26%	30%
9900	2416	2808	24%	28%	2585	3002	26%	30%
9950	2421	2819	24%	28%	2590	3013	26%	30%
10000	2427	2830	24%	28%	2596	3025	26%	30%
10200	2445	2872	24%	28%	2615	3070	26%	30%
10400	2462	2915	24%	28%	2634	3115	25%	30%
10600	2480	2957	23%	28%	2653	3159	25%	30%
10800	2497	2999	23%	28%	2672	3205	25%	30%
11000	2515	3041	23%	28%	2691	3250	24%	30%
11200	2533	3083	23%	28%	2710	3294	24%	29%
11400	2550	3125	22%	27%	2729	3340	24%	29%
11600	2568	3167	22%	27%	2748	3384	24%	29%
11800	2585	3198	22%	27%	2767	3418	23%	29%
12000	2603	3228	22%	27%	2786	3450	23%	29%
12200	2621	3259	21%	27%	2805	3483	23%	28%
12400	2638	3290	21%	27%	2824	3516	23%	28%
12600	2656	3321	21%	26%	2843	3549	23%	28%
12800	2673	3351	21%	26%	2862	3582	22%	28%
13000	2691	3381	21%	26%	2881	3613	22%	28%
13200	2709	3412	21%	26%	2900	3646	22%	28%
13400	2726	3443	20%	26%	2919	3679	22%	27%
13600	2744	3474	20%	26%	2938	3712	22%	27%
13800	2761	3504	20%	25%	2957	3745	21%	27%
14000	2779	3531	20%	25%	2976	3774	21%	27%
14200	2797	3556	20%	25%	2995	3801	21%	27%
14400	2814	3581	20%	25%	3014	3828	21%	27%
14600	2832	3606	19%	25%	3033	3855	21%	26%
14800	2849	3631	19%	25%	3052	3883	21%	26%
15000	2867	3656	19%	24%	3071	3910	20%	26%

Comparison of Schedules: Current and Proposed

EXHIBIT C

SCHEDULE OF MONTHLY BASIC CHILD SUPPORT OBLIGATIONS

Combined Monthly Gross One Two Three Four Income Child Children Children Children 550 65 65 65 65

Income	Child	Children	Children	Children	Children	Children
550	65	65	65	65	65	65
600	102	108	111	113	115	116
650	130	139	142	144	145	146
700	147	165	169	172	174	176
750	158	192	197	201	204	206
800	168	219	225	230	233	236
850	177	246	253	259	263	266
900	185	273	281	288	292	295
950	192	297	309	316	322	325
1000	199	320	337	344	351	357
1050	206	340	364	374	381	389
1100	213	361	391	402	410	422
1150	221	377	413	430	440	455
1200	229	390	434	457	470	488
1250	238	403	454	485	502	521
1300	247	416	471	510	536	554
1350	256	429	487	538	570	588
1400	265	441	504	561	604	623
1450	274	452	520	585	635	657
1500	282	463	536	610	663	692
1550	289	474	551	632	689	726
1600	296	485	566	653	713	756
1650	303	496	581	674	735	784
1700	309	507	595	695	755	810
1750	316	517	609	714	774	835
1800	322	527	623	731	792	859
1850	328	537	637	747	810	882
1900	335	547	651	761	828	903
1950	341	557	665	774	845	923
2000	348	567	679	786	862	942
2000	354	577	693	798	879	960
2030	361	587	707	811	896	977
2150	368	597	721	825	913	993
2200	375	607	735	840	931	1,008
2250	382	617	749	856	949	1,000
2300	390	627	764	872	967	1,022
2350	398	637	779	888	984	1,050
2400	405	647	794	904	1,001	1,065
0450	413	657	808	919	1,017	1,005
2450 2500	420	667	822	934	1,033	1,079
2550	420	677	836	949	1,033	1,034
2600	435	687	850	964	1,049	1,126
2650	435	697	864	978	1,004	1,120
		706		978		
2700 2750	451 458	706 715	877 890	992 1,006	1,093	1,159 1,176
2750 2800	458 465	715	890 902	1,006	1,107 1,121	1,176
2850	405	733	902 914	1,020		
	471 477				1,135	1,208
2900	4//	742	926	1,047	1,149	1,223

Five

Children

Six

Children

Gross Income	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
2950	483	751	938	1,060	1,162	1,238
3000	489	760	950	1,073	1,176	1,253
3050	495	769	963	1,086	1,189	1,268
3100	502	778	974	1,099	1,202	1,283
3150	508	787	986	1,111	1,214	1,297
3200	513	795	997	1,123	1,226	1,311
3250	519	803	1007	1,135	1,238	1,325
3300	524	811	1017	1,146	1,250	1,338
3350	528	820	1027	1,157	1,262	1,351
3400	533	828	1037	1168	1274	1364
3450	539	836	1047	1180	1287	1377
3500	544	844	1057	1191	1299	1390
3550	550	852	1066	1202	1311	1402
3600	555	860	1076	1213	1323	1416
3650	560	867	1086	1224	1335	1430
3700	565	875	1096	1235	1348	1443
3750	570	882	1106	1247	1361	1455
3800	576	890	1116	1258	1373	1468
3850	581	899	1126	1270	1385	1481
3900	586	907	1136	1281	1398	1495
3950	591	915	1146	1292	1410	1508
4000	596	923	1156	1303	1422	1521
4050	601 605	931	1166	1314	1434	1534
4100	605	938	1176	1325	1446	1547
4150	611	946	1187	1337	1459	1561
4200 4250	616 622	955 963	1197 1207	1348 1359	1471 1483	1574 1587
4300	627	971	1217	1370	1405	1600
4350	632	978	1227	1381	1508	1613
4400	637	986	1237	1393	1520	1626
4450	642	994	1247	1405	1532	1640
4500	647	1003	1257	1416	1545	1653
4550	652	1011	1267	1427	1558	1665
4600	657	1018	1277	1438	1570	1678
4650	662	1025	1287	1449	1581	1691
4700	667	1033	1296	1459	1592	1704
4750	671	1040	1305	1469	1603	1715
4800	676	1047	1313	1479	1614	1726
4850	680	1055	1322	1489	1625	1738
4900	685	1062	1331	1499	1636	1750
4950	690	1068	1340	1509	1647	1761
5000	694	1075	1349	1519	1658	1772
5050	699	1083	1358	1529	1669	1784
5100	703	1091	1368	1540	1680	1797
5150	708	1098	1377	1551	1691	1809
5200 5250	713	1106	1386	1561	1703	1822
5250 5200	717	1113	1395	1571	1715	1834 1845
5300 5350	722 726	1120 1128	1404 1413	1581 1591	1726 1737	1845
5350 5400	726 731	1120	1413	1602	1737	1870
5400 5450	736	1142	1432	1613	1759	1883
5500	741	1150	1441	1623	1771	1895
	1 7 1	1100	1771	1020		1000

Gross	One	Two	Three	Four	Five	Six
Income 5550	Child 746	Children 1157	Children 1450	Children 1634	Children 1782	Children 1907
5550 5600	740	1164	1450	1645	1793	1907
5650	755	1172	1468	1655	1805	1930
5700	760	1172	1478	1665	1817	1942
5750	765	1187	1488	1675	1828	1955
5800	769	1195	1497	1685	1839	1968
5850	774	1203	1507	1696	1851	1980
5900	778	1210	1516	1707	1862	1992
5950	783	1217	1525	1717	1873	2003
6000	787	1225	1534	1728	1885	2016
6050	792	1232	1543	1739	1897	2029
6100	797	1239	1552	1749	1908	2041
6150	803	1247	1562	1759	1919	2053
6200	808	1254	1571	1769	1931	2065
6250	812	1261	1580	1779	1942	2077
6300	817	1269	1589	1790	1953	2090
6350	821	1276	1598	1801	1964	2102
6400	826	1283	1607	1811	1975	2114
6450	830	1291	1617	1822	1987	2126
6500	835	1300	1626	1833	1999	2138
6550	840	1308	1637	1845	2012	2151
6600	846	1316	1647	1857	2025	2165
6650	851	1324	1658	1869	2038	2180
6700	857	1333	1668	1880	2050	2194
6750	862	1341	1679	1892	2063	2208
6800	868	1350	1689	1904	2077	2222
6850	873	1359	1699	1916	2090	2236
6900	879	1367	1710	1928	2103	2249
6950 7000	884	1375	1721	1940	2116	2263
7000 7050	889 894	1384 1392	1731 1742	1952 1963	2129 2142	2277 2290
7050	894 899	1400	1753	1903	2142	2290
7150	905	1409	1763	1986	2167	2318
7200	910	1418	1773	1998	2180	2332
7250	916	1426	1784	2010	2193	2346
7300	921	1435	1795	2022	2206	2361
7350	927	1443	1805	2034	2219	2375
7400	932	1451	1815	2045	2232	2388
7450	938	1459	1826	2057	2246	2402
7500	943	1468	1837	2069	2259	2416
7550	949	1476	1847	2081	2272	2429
7600	954	1485	1858	2093	2284	2443
7650	960	1494	1869	2105	2297	2457
7700	965	1502	1879	2117	2310	2471
7750	969	1511	1889	2129	2323	2484
7800	974	1519	1900	2141	2336	2498
7850	980	1527	1911	2153	2349	2512
7900	985	1535	1921	2165	2362	2526
7950	991	1544	1931	2176	2375	2540
8000	996	1553	1942	2188	2388	2555
8050	1,002	1562	1953	2200	2401	2568
8100 8150	1,007 1,013	1570 1578	1963 1974	2212 2224	2414 2427	2582 2596
8150 8200	1,013	1578	1974 1984	2224	2427 2440	2596 2610
5200	1,010	1000	1004	2200	2770	2010

Gross	One	Two	Three Children	Four Children	Five Children	Six Children
Income 8250		Children 1595	1995	2248	2453	2623
8300	1,024 1,029	1603	2004	2240	2455	2623
8350	1,029	1610	2004 2013	2259	2405	2648
8350 8400	1,034	1617	2013	2281	2477	2661
8400 8450	1,039	1624	2023	2291	2400	2674
8450 8500	1,044	1632	2032	2301	2499 2510	2686
8550	1,049	1639	2041	2301	2521	2697
8600	1,054	1646	2059	2321	2532	2709
8650	1,063	1654	2068	2331	2543	2721
8700	1,003	1661	2000	2341	2554	2732
8750	1,007	1668	2086	2351	2565	2743
8800	1,072	1674	2000	2361	2505	2755
8850	1,081	1681	2103	2371	2587	2767
8900	1,086	1689	2103	2380	2597	2778
8950	1,090	1696	2120	2390	2608	2789
9000	1,095	1702	2129	2400	2618	2799
9050	1,099	1702	2123	2409	2628	2810
9100	1,103	1716	2145	2418	2639	2822
9150	1,107	1722	2154	2428	2650	2834
9200	1,111	1729	2163	2438	2661	2845
9250	1,116	1737	2172	2447	2672	2856
9300	1,121	1744	2180	2457	2682	2867
9350	1,125	1750	2188	2467	2692	2878
9400	1,130	1757	2197	2477	2703	2890
9450	1,134	1764	2205	2487	2714	2902
9500	1,139	1770	2214	2496	2724	2913
9550	1,143	1777	2223	2506	2735	2924
9600	1,148	1785	2231	2516	2746	2935
9650	1,153	1792	2239	2525	2756	2946
9700	1,157	1798	2248	2534	2766	2958
9750	1,161	1805	2257	2544	2777	2969
9800	1,165	1812	2266	2554	2788	2980
9850	1,169	1819	2274	2564	2798	2991
9900	1,174	1826	2282	2573	2808	3002
9950	1,178	1833	2290	2583	2819	3013
10000	1,183	1839	2299	2593	2830	3025
10050	1,188	1846	2308	2603	2840	3037
10100	1,192	1853	2317	2613	2851	3048
10150	1,197	1860	2325	2622	2861	3059
10200	1,201	1867	2333	2632	2872	3070
10250	1,206	1874	2342	2642	2882	3081
10300	1,211	1881	2351	2651	2893	3093
10350	1,215	1888	2360	2661	2904	3104
10400	1,220	1894	2368	2671	2915	3115
10450	1,224	1901	2376	2680	2925	3126
10500	1,228	1908	2384	2689	2935	3137
10550	1,232	1915	2393	2699	2946	3148
10600	1,236	1922	2402	2709	2957	3159
10650	1,241	1929	2411	2719	2967	3171
10700	1,246	1936	2419	2729	2978	3183
10750	1,250	1942	2427	2738	2989	3194
10800	1,255	1949	2436	2748	2999	3205
10850	1,259	1956	2445	2758	3009	3216

Gross Income	One Child	Two Children	Three Children	Four Children	Five Children	Six Children
10950	1,268	1970	2462	2776	3031	3239
11100	1,282	1990	2488	2806	3062	3272
11150	1,286	1997	2496	2815	3073	3283
11200	1,290	2004	2505	2825	3083	3294
11250	1,294	2011	2513	2835	3094	3306
11300	1,299	2018	2521	2844	3104	3318
11350	1,303	2025	2530	2854	3115	3329
11400	1,308	2032	2539	2864	3125	3340
11450	1,313	2038	2547	2874	3136	3351
11500	1,317	2045	2556	2884	3147	3362
11550	1,322	2052	2564	2893	3157	3374
11600	1,326	2058	2572	2901	3167	3384
11650	1,329	2064	2579	2909	3176	3394
11700	1,333	2069	2586	2917	3184	3402
11750	1,337	2074	2592	2924	3191	3410
11800	1,340	2078	2598	2931	3198	3418
11850	1,343	2083	2605	2938	3205	3425
11900	1,346	2088	2611	2945	3213	3433
11950	1,349	2093	2617	2952	3221	3442
12000	1,352	2098	2623	2959	3228	3450
12050	1,355	2103	2629	2966	3236	3458
12100	1,359	2108	2635	2973	3243	3466
12150	1,362	2113	2642	2980	3251	3475
12200	1,365	2118	2648	2987	3259	3483
12250 12300	1,368 1,372	2123 2127	2654 2661	2993 3000	3267 3274	3491 3499
12300	1,372	2127	2666	3000	3282	3499
12330	1,370	2132	2672	3015	3290	3516
12450	1,382	2142	2678	3022	3298	3524
12500	1,385	2142	2685	3029	3305	3532
12550	1,389	2152	2691	3035	3313	3541
12600	1,392	2156	2698	3042	3321	3549
12650	1,395	2161	2704	3050	3329	3557
12700	1,398	2167	2710	3057	3336	3565
12750	1,401	2172	2716	3064	3343	3573
12800	1,404	2176	2722	3070	3351	3582
12850	1,408	2181	2728	3077	3359	3589
12900	1,411	2186	2734	3085	3367	3597
12950	1,415	2191	2741	3092	3374	3605
13000	1,418	2196	2747	3098	3381	3613
13050	1,421	2201	2754	3105	3389	3621
13100	1,424	2206	2760	3113	3396	3630
13150	1,428	2211	2765	3120	3404	3638
13200	1,431	2216	2771	3127	3412	3646
13250	1,434	2221	2778 2784	3133	3420	3654
13300	1,437 1,441	2225 2230	2784 2791	3140 3148	3428 3436	3663 3671
13350 13400	1,441	2230	2791	3146	3430 3443	3679
13400	1,444	2235	2803	3161	3443 3451	3687
13500	1,447	2241	2803	3168	3458	3695
13550	1,454	2250	2815	3175	3466	3704
	.,		_0.0	0.10	0.00	0.01

Gross	One	Тwo	Three	Four	Five	Six
Income	Child	Children	Children	Children	Children	Children
13600	1,458	2255	2821	3182	3474	3712
13650	1,461	2260	2827	3189	3482	3720
13700	1,463	2265	2834	3196	3489	3728
13750	1,467	2270	2840	3203	3496	3737
13800	1,470	2274	2847	3210	3504	3745
13850	1,474	2279	2853	3217	3512	3752
13900	1,477	2283	2859	3223	3519	3759
13950	1,479	2288	2863	3229	3525	3767
14000	1,481	2292	2869	3235	3531	3774
14050	1,483	2296	2874	3241	3537	3780
14100	1,485	2300	2879	3246	3544	3787
14150	1,488	2305	2885	3252	3550	3794
14200	1,491	2309	2890	3257	3556	3801
14250	1,493	2313	2896	3263	3563	3808
14300	1,495	2317	2900	3268	3569	3815
14350	1,497	2321	2905	3274	3575	3822
14400	1,500	2326	2911	3280	3581	3828
14450	1,503	2330	2916	3286	3587	3835
14500	1,506	2334	2922	3292	3593	3841
14550	1,508	2338	2927	3297	3600	3848
14600	1,511	2343	2933	3303	3606	3855
14650	1,513	2347	2937	3308	3612	3862
14700	1,515	2350	2942	3314	3619	3869
14750	1,518	2354	2948	3319	3625	3876
14800	1,521	2359	2953	3325	3631	3883
14850	1,523	2363	2959	3331	3637	3889
14900	1,525	2367	2964	3337	3643	3896
14950	1,527	2371	2970	3343	3649	3904
15000	1,530	2,375	2,974	3,348	3,656	3,910

For gross monthly income between \$15,000 and \$35,000, add the amount of child support for \$15,000 to the following percentages of gross income above \$15,000.

	One	Two	Three	Four	Five	Six
	Child	Children	Children	Children	Children	Children
	3.1%	5.1%	6.8%	7.7%	8.6%	9.3%
35000	2150	3395	4334	4888	5376	5770

For gross monthly income over \$35,000, add the amount of child support for \$35,000 to the following percentages of gross income above \$35,000.

One	Two	Three	Four	Five	Six
Child	Children	Children	Children	Children	Children
1.8%	3.1%	4.5%	5.4%	6.2%	7.0%



Commonwealth of Virginia CHILD SUPPORT GUIDELINE REVIEW PANEL

Senator Frederick M. Quayle, Chairman

December 12, 2005

TO:	The Honorable Mark R.Warner, Governor, and
	Members of the Virginia General Assembly
FROM:	Frederick M. Quayle Chairman, Child Support Guideline Review Panel

SUBJECT: Addendum to Panel Report for 2005

As described at the front of this document in my letter transmitting the Final Report of the Panel's 2005 deliberations, the *Code of Virginia*, in §§ 20-108.1 and .2, sets forth the Commonwealth's guideline for determination of child support. The Report contains important legislative and other recommendations, and is the culmination of many months' work, many meetings and hearings, extensive debate, and a comprehensive development and review process, with an eye to looming submission and other deadlines.

After the electronic version of the Report had already been issued, Mr. Robert Ingalls, one of the panel's two appointed non-custodial parent members, who had not provided comments during the Report development process starting in September, communicated he had just returned from a lengthy travel period where he was out of reach on sensitive business for many weeks, unable even to contact the Panel staff by electronic mail. Even so, he was most anxious to provide a "minority report " to emphasize his disagreement with certain of the Panel's key decisions that had occupied a great deal of our deliberation time during the year.

Wanting to ensure that those reviewing the Report have the benefit of the analyses and arguments on both sides of these issues, I have agreed as Chairman to add the following supplement to the basic Panel Report. In the interest of fairness, I have also asked Richard Byrd, Esq., author of the Panel recommendations most objectionable to Mr. Ingalls, to provide a brief summary of the points on which he differs with the latter. Both statements are published just as provided by the two members.

cc: The Honorable Timothy M. Kaine, Governor-Elect The Honorable Jane H. Woods, Secretary of Health and Human Resources

> Mailing Address: 7 North Eighth Street, First Floor Richmond, VA 23219-3301 804-726-7431

DISSENTING OPINION OF ROBERT W. INGALLS, LT COLONEL, USAF (RETIRED) PANEL MEMBER, 2005 CHILD SUPPORT GUIDELINE REVIEW

REGARDING THE PROPOSAL TO INCREASE THE CHILD SUPPORT GUIDELINE BASED ON INFLATION

There was never a unanimous agreement by the 2005 Child Support Guideline Review panel members to adopt Mr. Richard Byrd's (an expert in law but without professional experience involving inflation adjustment determinations) proposed increase of child support based on inflation. What is acknowledged is that the Guideline table as originally designed is self-adjusted for inflation. As income rises, so does child support. What was attempted in the proposed inflation-adjusted increase was to adjust a leveling off slope of support of the original guideline table which was designed under the premise that as income rises, the percentage of total income that directly benefits the child decreases. This is normal. Mr. Byrd's proposal was to compensate for the fact that today's average income levels result closer to the leveling off of the slope, rather than the exception for higher income families.

The greatest flaw of Mr. Byrd's approach is that it uses the Consumer Price Index for All Urban Consumers (CPI-U). The CPI-U factor includes many items that are not properly part of child related costs, including:

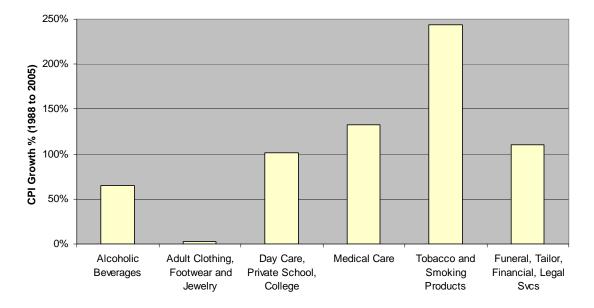
- Alcoholic Beverages
- Adult Clothing, Footwear and Jewelry
- Private Schools and Colleges
- Tobacco and Smoking Products
- Funerals, Tailors, Financial Advisors, and Other Professional Services

In addition, the CPI-U includes highly-inflationary categories of medical/health care which has risen faster than inflation of the specific expenses related to the benefit of the child. These items are handled outside the child support guideline tables, as add-ons to the Guideline support level, specifically

- Day Care
- Medical Care

If applied correctly, the CPI-U should have been adjusted downward to exclude medical costs, insurance, and day care. Doing so would have resulted in little change to the Guideline table and even decrease, not increase, the guidelines. Including Day Care and Medical Care in the analysis to adjust the base Guideline effectively double counts these items since Virginia Code stipulates that these costs are to be added to the basic support determined by the Guideline.

CPI-U Items Outside Child Support

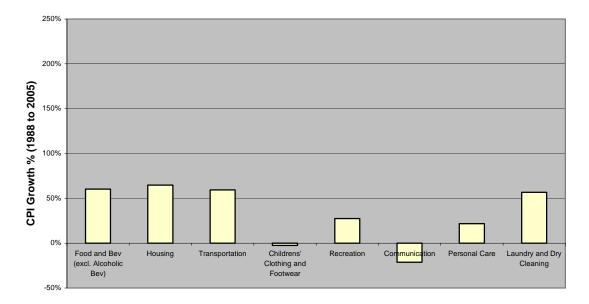


Evaluating these inappropriate items separately reveals costs for these items, which are properly <u>NOT</u> part of child support, increased 96% since 1988, while the overall CPI-U factor showed an increase of 63%, according to Mr. Byrd. Including these inappropriate items in the analysis skewed Mr. Byrd's results to reflect an extraordinarily high child support adjustment.

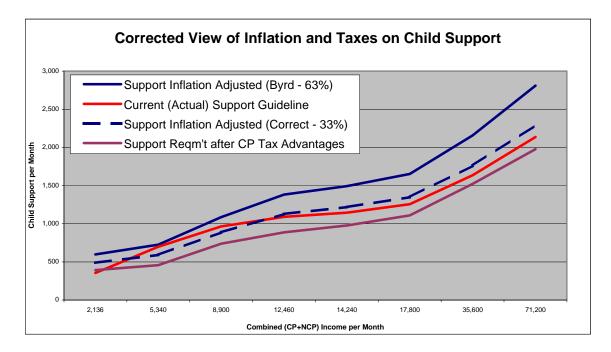
Removing these inappropriate items from the CPI-U factor leaves those items that <u>ARE</u> properly part of child support, including:

- Food and Beverages (excluding Alcoholic Beverages)
- Housing
- Transportation
- Children's Clothing and Footwear
- Recreation
- Communication
- Personal Care Items
- Laundry and Dry Cleaning

CPI-U Items In Child Support



Evaluating these child related items separately reveals costs for appropriate child related items increased <u>only 33%</u> since 1988. Considering wages and salaries increased by 78% since 1988, as reported by Mr. Byrd, increases in child support due to wage and salary increases have kept pace with the 33% increase in child related costs.



Further, since 1988, Federal tax benefits related to children have increased substantially. These tax benefits typically accrue to the custodial parent and can mean several hundred dollars per month to the custodial parent to offset child related costs. Considering

Federal tax benefits, the current guideline **OVERCOMPENSATES** by 12% to 24% of the guideline amount. If any adjustments are to be made to the Guideline, they should be made downward to lower the Guideline to reflect the true effects of changes in both costs and tax benefits since 1988.

Finally, Virginia's child support guideline does not currently consider child related costs of the non custodial parent until after 90 days of custody. At that point, an arbitrary 1.4 "fudge factor" is multiplied by the Guideline support amount before any cost sharing, meaning that non custodial parents actually do not receive any consideration for their direct child related expenses until about 110 days of custody. This situation means that non-custodial parents are forced to **pay DOUBLE** for child related costs during their custody time, once to the custodial parent based on the Guideline and again for their actual costs. This situation must be corrected to provide equitable treatment of non-custodial parents. Suggestions to address this situation were rejected with no constructive ideas offered to replace them.

Recommendations

This dissenting opinion recommends the following legislative actions:

- 1. Reject Mr. Byrd's child support increase proposal (Panel Recommendation).
- 2. Instruct Virginia courts to alternate tax benefits annually between the custodial and non custodial parents.
- 3. Begin sharing child support amounts from day 1 of custody to properly account for each parent's child related costs.
- 4. Eliminate the current mathematics involved in the current Shared Custody Child Support calculations which has no sound basis in mathematics or in economics. Re-accomplish using sound math and logic.

Respectfully submitted,

Robert W. Ingalls, Lt Colonel, USAF (Retired) Governor Appointee, 2005 Child Support Guideline Review Panel

RESPONSE TO DISSENTING OPINON OF ROBERT W. INGALLS

By: Richard J. Byrd, Panel Member

Mr. Ingalls' Dissenting Opinion mostly challenges the inflation adjustment to the Virginia Child Support Guideline adopted by the Panel. As author of this inflation adjustment proposal, I have been selected to present the Panel response to Mr. Ingalls' Dissent.

The Virginia Child Support Guideline was adopted in 1988. From 1988 to 2005, average family income in the U.S. has risen 78%, and the average cost of goods and services has risen 63%. No adjustment has ever been made in our Child Support Guideline figures over the past 17 years to account for this inflation. Mr. Ingalls states in the opening paragraph of his Dissent that "... the guideline table as originally designed is self-adjusted for inflation." This automatic-indexing is true only at low incomes. Below \$18,000 per year in combined family income, the steeply rising curve of income versus support mostly compensates for the inflationary rise in the costs of raising children. However, as combined family income rises, the increment added to child support for a corresponding increment in income is significantly decreased. Because of this "flattening" of the child support curve, the automatic-indexing is insufficient to account for inflation. At a combined family income of \$48,000 per year, our guideline child support is too low to keep up with inflation by some 40 (5%) per month. For even higher incomes, the Child Support Guideline is woefully inadequate in adjusting for inflation. At a combined income of \$80,000 per year, the guideline support is too low to compensate for inflation by almost \$290 per month, or 28%.

Mr. Ingalls' Dissenting Opinion challenges the use of the Consumer Price Index for all urban consumers (CPI-U), as a gauge for measuring the inflation in the cost of raising children over the past 17 years. He asserts that the CPI-U includes costs for alcoholic beverages, adult clothing, and tobacco, which he says do not apply to child expenses. This reasoning is flawed. The use of the CPI-U as a measure of inflation is not based upon what <u>items</u> are included in it; it is based on the <u>percentage increase</u> that all items, on the average, have risen since 1988.

Mr. Ingalls states that there is perhaps some inflation-disparity between different items in the market-basket that comprises the CPI-U, in that some items have risen higher than the average inflation, and others have risen less than the average. He suspects that some items which have had high inflation are not appropriate to include in the analysis of child-raising costs. This may or may not be true, but Mr. Ingalls has not produced any scientific, economic analysis which could establish a suitable parsing of these factors, if indeed such anomalies do exist. His own analysis of this is far too simplistic to be complete. For example, in 1988 there was no cost element in raising children for computers, internet and electronics. In 2005 these items may well constitute a significant part of a teen-age child's expenses in an average family. It would take a much more in-depth economic analysis to factor all such elements into their constituent components, and to determine how they might affect inflation of costs appropriate to be considered in a child support guideline.

The Panel heard testimony from one of the foremost experts in child support on a national level, Laura W. Morgan, Esq. The Panel considered her testimony and that of many others, with regard to the use of government statistics and other such studies of the costs of raising children and the applicability of these studies as a basis in determining an appropriate child support guideline for Virginia. The conclusion Ms. Morgan and that of the Panel was the same conclusion that as has been made by the previous two Child Support Review Panels: - That such

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government surveys of expenditures by families do not accurately represent what people spend solely on children in divorced and separated households. Not only do these surveys fail to make the proper distinctions, but it may be that the distinctions are impossible to make. For example, if a family consisting of mother and father and two children spend \$600 per month on food, who can accurately determine what amount of that food is consumed by the children? And if you determine it for one family, how likely is that to be similar to the cost for another family? Do a three year old and a five year old consume the same food expense as two teenage boys who are on the high-school football squad? When a family spends \$300 per month on electricity, how much of that electricity is consumed by the children? The answer really is that nobody knows and no one will ever know. There is simply no data to confirm Mr. Ingalls' proposed analysis as to what constitutes appropriate or non-appropriate items to include in child-raising cost for the purpose of an inflation analysis.

In his Dissenting Opinion, Mr. Ingalls admits that the current guideline does not automatically adjust for inflation in the higher levels of income. Although he attempts to show flaws in using the statistical standards of the United States Government for the inflation in goods and services and the inflation in wages and incomes, he never proposes any alternative Child Support Schedule which he thinks should result from the application of his own economic analysis.

Mr. Ingalls proposes that tax benefits accorded parents might overcompensate for inflation, but he offers no data to support this. The two principal tax benefits are the income tax Exemption and the Child Tax Credit. The tax credit is taken by the parent who gets the exemption. However, under §20-108.1.E, the court may apportion these tax benefits to either parent. Hence Mr. Ingalls is incorrect in arbitrarily assuming that the custodial parent has these tax benefit s and that the guideline amounts should reflect a reduced support level due to these tax factors.

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The Panel carefully considered Mr. Ingalls' views in all of these areas and they asked him many questions. Ultimately, the Panel found that the use of the government standards for the inflation of the costs of goods and services and for the inflation in incomes and wages were appropriate standards to use to adjust the Virginia Child Support Guidelines, and the Panel concluded that is appropriate to adjust this guideline after 17 years of inflation.

The final point in Mr. Ingalls' dissenting opinion concerns a totally separate matter from the items addressed above. Mr. Ingalls made his own proposal for Virginia to make a dramatic change in the basic method of calculating child support. Virginia has a "Shared Custody Guideline" which is used in cases where each of the parents has physical custody of a child for more than 90 days per year. The evidence presented by the domestic relations attorneys and judges on the Panel, and by those who testified before the panel, was that this shared-guideline is only used in less than about 10% of Virginia cases. Mr. Ingalls proposal was to extend the Shared Custody guideline calculation methods to be applicable regardless of how many days each parent has the child. This proposal has serious flaws. Every child support calculation would entail a *day-counting* calculation, about which parents would dispute endlessly. The Department of Child Support Enforcement (DCSE) considers that the intricacies of *day-counting* in shared custody cases is not a trivial matter, and cannot be done by administrative personnel authorized to establish child support in administrative orders. DCSE sends <u>all</u> shared custody support cases to court for adjudication. If we were to adopt Mr. Ingalls proposal such that all cases are shared custody cases, then DCSE could not function. There could be no administrative orders. All child support cases in Virginia would have to be sent for judicial determination.

The Panel discussed at length Mr. Ingalls' proposals with regard to requiring shared-custody day-counting in all support cases. His proposals failed by substantial majorities in the several votes that were taken. To Mr. Ingalls' credit,

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when his first proposal was rejected, with a lengthy discussion as to the reasons therefore, he did take those reasons into account and he made a second proposal later. Although his second proposal answered some of the reservations of the Panel members, it still left basic flaws in the determination of child support, and the Panel rejected his proposal. Mr. Ingalls states that the Virginia Guideline should "Begin sharing child support amounts from day 1..." It was the Panel's conclusion that such a statute would cause parents to litigate every day of visitation "...from day 1..." The Panel members did not feel that this was in the best interest of children.

Some of Mr. Ingalls' ideas were very novel, and he was thorough in the mathematics and graphs shown in support of his proposals. He has an intense desire to adjust the methods of calculating child support to give results he believes to be *more fair* to the non-custodial parent. These views are obviously shared by many citizens. After careful consideration of these proposals, and the public testimony, and the testimony of the experts given to the Panel, the Panel rejected the recommendations of Mr. Ingalls to make all child support calculation to be a shared-custody calculation.

Richard J. Byrd Panel Member